

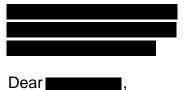
STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

### **Notice of Decision**

Decision Date: July 8, 2015

NY State of Health Number: AP000000001578

Appeal Identification Number: AP000000001578



On March 4, 2015, you appeared by telephone at a hearing on your appeal of NY State of Health Marketplace's December 12, 2014 eligibility determination.

The enclosed Decision, rendered after that hearing, is issued by the Appeals Unit of NY State of Health.

If you have questions about your Decision, you can contact us by:

- Calling the Customer Service Center at 1-855-355-5777
- Sending Mail to:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

Sending a Fax to 1-855-900-5557

When contacting NY State of Health about your appeal and/or the Decision, please refer to the Appeal Identification Number at the top of this notice.

# **Legal Authority**

We are sending you this notice in accordance with Code of Federal Regulations (CFR) 45 CFR § 155.545(b).



STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

### **Decision**

Decision Date: July 8, 2015

NY State of Health Number: AP000000001578

### Issue

The issue presented for review by the Appeals Unit of NY State of Health is:

Did the Marketplace properly determine the amount of income that should be considered in calculating eligibility for financial assistance for you and your daughter?

# **Procedural History**

On December 11, 2014, the Marketplace received your application for health insurance for the 2015 insurance year.

On December 12, 2014, the Marketplace issued a notice of eligibility determination stating that based on the number of people in your household and a household income of \$62,438.40, you and your daughter were eligible to receive up to \$138.00 per month in advance premium tax credits. You and your daughter were no longer eligible for cost-sharing reductions because your income was over the allowable limit for that program.

On January 23, 2015, you spoke with the Marketplace's Account Review Unit and appealed that eligibility determination.

On March 4, 2015 you had a telephone hearing with a Hearing Officer from the Marketplace's Appeals Unit. Spanish Interpreter # assisted during the hearing. The record was developed during the hearing and closed at the end of the hearing.

### Findings of Fact

A review of the record supports the following findings of fact:

- 1) You testified that you plan on filing your 2015 tax return as single and will claim your two children as dependents on that tax return.
- 2) You testified that you do not plan on taking any deductions on your 2015 tax return.
- 3) Your December 11, 2014 application listed income of \$62,438.40. This amount consisted of \$25,329.60 in pension and annuities, as well as \$18,544.40 from Social Security benefits that you receive. The amount also included \$18,544.40 that your son receives in Social Security benefits.
- 4) You testified that the income amounts listed on your application are correct for 2015.
- 5) You testified that your daughter does not expect to receive any income in 2015.
- 6) You testified that you reside in New York County, New York.
- 7) You and your daughter are the only members of your household seeking insurance through the Marketplace at this time.

Conflicting evidence, if any, was considered and found to be less credible than the evidence noted above.

## **Applicable Law and Regulations**

### Household Income

The Marketplace bases its eligibility determinations on modified adjusted gross income as defined in the federal tax code (45 CFR § 155.300(a)). The term "modified adjusted gross income" as used by the Marketplace (MAGI) means adjusted gross income increased by (1) any income that was excluded under 26 USC § 911 for United States citizens or residents living abroad, (2) tax-exempt interest received or accrued, and (3) Social Security benefits that were excluded from gross income under 26 USC § 86 (see 26 USC § 36B(d)(2)(B), 26 CFR § 1.36B-1(e)(2)).

In making a determination on eligibility for financial assistance, the Marketplace must include the MAGI of all the individuals in the taxpayer's household who are

required to file a federal tax return for the taxable year (26 CFR § 1.36B-1(e)(1); 42 CFR § 435.603(d)(1)). The MAGI of a child who is not required to file a tax return is not included in household income (42 CFR § 435.603(d)(2)).

A child is not required to file a tax return if gross income is less than the sum of the exemption amount plus the basic standard deduction allowable for that person (26 USC § 6012(1)(A)). For the 2015 tax year, a dependent with yearly gross earned income greater than \$6,300.00 or gross unearned income greater than \$1,050.00 would be required to file a tax return (see IRS Revenue Procedure 2014-61).

Unearned income is generally all income other than salaries, wages and other amounts received as pay for work actually performed, including the *taxable* part of Social Security and pension payments (IRS Publication 929, pg 15).

For the purposes of determining the amount of taxable income a person receives from Social Security benefits, the IRS gives the term "modified adjusted gross income" the same definition as "adjusted gross income," without regard to certain income that is not relevant here (26 USC § 86(b)(2)). Please note that this definition is different than the definition of MAGI the Marketplace uses.

"Adjusted gross income" means, in the case of an individual taxpayer, gross income minus certain specific deductions, such as expenses reimbursed by an employer, losses from sale or exchange of property, losses from premature withdrawal of funds from savings accounts, and deductions attributable to royalties (26 USC § 62(a)).

"Gross income" is defined as all income from whatever source it is derived from; however, notwithstanding the apparent overall inclusiveness of this definition, there are numerous items that are specifically excluded from gross income (26 USC § 61).

An individual's income from Social Security benefits is included in their gross income only to the extent that the sum of the person's IRS-defined "modified adjusted gross income" and one-half of their Social Security benefits is greater than \$25,000.00 (26 USC § 86(a)(1), (b)(1)), (c)(1)(A)).

# Legal Analysis

The only issue is the amount of household income the Marketplace should consider when calculating your eligibility for financial assistance.

At the time of the December 12, 2014 eligibility determination, your application listed an annual household income of \$62,438.40. Your application stated that this amount consists of \$25,329.60 in pension and annuities as well as

\$18,544.40 from social security benefits that you receive. The amount also included \$18,544.40 that your son receives in Social Security benefits.

Household income for the purposes of calculating a person's eligibility for financial assistance to help pay for the costs of health insurance through the Marketplace, consists of the MAGI of all tax filers in a household who are required to file a tax return.

Since you plan on filing your taxes as single and will claim two dependents on your 2015 tax return, you are in a three-person household. You are required to file a federal income tax return for 2015. You attested to your intent to file a 2015 return when you requested financial support on the Marketplace application therefore, your income is included in the household's income.

A dependent is required to file a tax return when their earned income is greater than \$6,300.00. According to the information on your application, neither of your children will have earned income for the 2015 tax year. Since your dependents have earned income less than \$6,300.00, they are NOT required to file a tax return on the basis of their earned income.

A dependent is also required to file a tax return when their unearned income is greater than \$1,000.00. Unearned income includes the <u>taxable</u> portion of Social Security benefits.

To determine if any portion of a person's Social Security benefit is taxable, the IRS adds one-half of a person's income from Social Security to any other income that person receives. Any amount in excess of \$25,000.00 is considered taxable income.

At the time of your application, one of your children received \$18,554.00 in income from Social Security benefits. Since half of \$18,544.00 would not exceed the \$25,000.00 threshold, you child has no unearned income, and is NOT required to file a federal tax return based on his unearned income.

Therefore, the December 12, 2014 eligibility determination is RESCINDED because your son's income from Social Security benefits should not have been included in your household's income.

Your case is RETURNED to the Marketplace for redetermination of you and your daughter's eligibility for financial assistance as members of a three-person household, residing in New York County, and with an expected household income of \$43,884.00.

### Decision

The December 12, 2014 eligibility determination is RESCINDED.

Your case is RETURNED to the Marketplace for redetermination of you and your daughter's eligibility for financial assistance as members of a three-person household, residing in New York County, and with an expected household income of \$43,884.00.

Effective Date of this Decision: July 8, 2015

### **How this Decision Affects Your Eligibility**

This decision is not a final determination of your eligibility.

Your case is RETURNED to the Marketplace for redetermination of you and your daughter's eligibility for financial assistance as members of a three-person household, residing in New York County, and with an expected household income of \$43,884.00.

Once a redetermination has been made, the Marketplace will issue you a redetermination notice which will contain further information.

### If You Disagree with this Decision (Appeal Rights)

This Decision is final unless you submit an appeal request to U.S. Department of Health and Human Services or bring a lawsuit under New York Civil Practice Law and Rules, Article 78.

You may bring a lawsuit on any Appeals Unit decision in New York State court in accordance with Article 78 of the New York Civil Practice Law and Rules. This must be done within four months after the date of the Decision Date, which appears on the first page of this Decision.

Additionally, Appeals Unit decisions on issues involving eligibility for qualified health plans, advance premium tax credits, and cost-sharing reductions may be appealed to the U.S. Department of Health and Human Services. This must be done within 30 days of the date of the Decision Date, which appears on the first page of this Decision (45 CFR § 155.520(c)).

If you wish to be represented by an attorney in bringing an outside appeal and do not know how to go about getting one, you may contact legal resources available to you. You may, for example, contact the local County Bar Association, Legal Aid, or Legal Services.

# If You Have Questions about this Decision (Customer Service Resources):

You can contact us in any of the following ways:

- By calling the Customer Service Center at 1-855-355-5777
- By mail at:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

• By fax: 1-855-900-5557

### Summary

The December 12, 2014 eligibility determination is RESCINDED.

Your case is RETURNED to the Marketplace for redetermination of you and your daughter's eligibility for financial assistance as members of a three-person household, residing in New York County, and with an expected household income of \$43,884.00.

# **Legal Authority**

We are sending you this notice in accordance with federal regulation 45 CFR § 155.545(a).

# A Copy of this Decision Has Been Provided To: