

STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

Notice of Decision

Decision Date: October 27, 2015

NY State of Health Number:

Appeal Identification Number: AP00000003656



On September 16, 2015 you appeared by telephone at a hearing on your request of NY State of Health Marketplace's June 17, 2015 disenrollment notice and denial of a special enrollment period.

The enclosed Decision, rendered after that hearing, is issued by the Appeals Unit of NY State of Health.

If you have questions about your Decision, you can contact us by:

- Calling the Customer Service Center at 1-855-355-5777
- Sending Mail to:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

• Sending a Fax to 1-855-900-5557

When contacting NY State of Health about your appeal and/or the Decision, please refer to the Appeal Identification Number at the top of this notice.

Legal Authority

We are sending you this notice in accordance with Federal regulation 45 CFR § 155.545(b).



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Issue

The issue presented for review by the Appeals Unit of the NY State of Health is:

Did the Marketplace properly determine that your enrollment in your qualified health plan should be terminated effective June 30, 2015?

Did the Marketplace properly determine that you were not eligible for a special enrollment period?

Procedural History

On December 8, 2014, the Marketplace issued an eligibility determination notice that you were conditionally eligible to receive up to \$0.00 monthly in advance premium tax credits. The Marketplace requested additional incarceration status documentation from you by March 9, 2015 to confirm your eligibility.

On January 26, 2015, the Marketplace issued an enrollment notice that you have been enrolled in EssentialCare Bronze ST INN Dep25 and could start as early as March 1, 2015.

On March 13, 2015, the Marketplace issued an eligibility determination notice that you were conditionally eligible to receive up to \$0.00 monthly in advance premium tax credits. The Marketplace requested additional incarceration status documentation from you by June 10, 2015 to confirm your eligibility.

On June 16, 2015, the Marketplace issued an eligibility determination notice that you are not eligible for financial assistance or cannot enroll in a qualified health plan at full cost through NY State of Health.

On June 17, 2015, the Marketplace issued a disenrollment notice stating that your coverage through EssentialCare Bronze ST INN Dep25 will end effective June 30, 2015. The notice states that you are "no longer eligible to enroll in health insurance through NY State of Health."

On June 24, 2015, you requested an appeal insofar as your disenrollment from your health plan and being denied a special enrollment period.

On September 16, 2015, you appeared for your scheduled telephone hearing with a Hearing Officer from the Marketplace's Appeals Unit. The record was developed during the hearing and closed at the end of the hearing.

Findings of Fact

A review of the record supports the following findings of fact:

- On December 8, 2014 and March 13, 2015 the Marketplace determined you conditionally eligible to receive up to \$0.00 monthly in advance premium tax credits. The Marketplace requested additional incarceration status documentation from you by March 9, 2015 and June 10, 2015 to confirm your eligibility.
- 2. You were enrolled in EssentialCare Bronze ST INN Dep25, effective March 1, 2015.
- 3. The Marketplace determined you not eligible for financial assistance or eligible to enroll in a qualified health plan at full cost effective June 30, 2015, for failing to provide additional incarceration status documentation.
- 4. You testified that you never received a notice requesting incarceration status documentation.
- 5. You testified that you were released from prison in September 2014.
- 6. No notice of eligibility determination has been issued by the Marketplace for denying you a special enrollment period.
- 7. You are seeking to reenroll in a health plan through the Marketplace.

Conflicting evidence, if any, was considered and found to be less credible than the evidence noted above.

Applicable Law and Regulations

Eligibility for Enrollment in a Qualified Health Plan

Generally, an applicant is eligible for enrollment in a qualified health plan (QHP) through the Marketplace if he or she: (1) is a citizen or national of the United States, (2) is not incarcerated, and (3) is a resident of the state (45 CFR § 155.305(a)(1)-(3)).

The Marketplace must verify an applicant's attestation that the applicant is not incarcerated by either relying on available electronic data sources, or accepting the applicant's attestation when electronic data sources are unavailable (45 CFR § 155.315(e)). However, if an applicant's attestation is not reasonably compatible with information from approved data sources or other information provided by the applicant, the Marketplace must notify the applicant of the inconsistency and provide the applicant with a period of 90 days to present documentation to resolve the inconsistency (45 CFR § 155.315(e)(3), (f)(2)(i)-(ii)).

If the Exchange remains unable to verify the attestation after the 90-day period ends, then it must determine the applicant's eligibility based on the information available in the data sources (45 CFR § 155.315(f)(5)).

De Novo Review

The Marketplace Appeals Unit must review each appeal de novo and "consider all relevant facts and evidence adduced during the appeals process" (45 CFR § 155.535(f)). "De novo review means a review of an appeal without deference to prior decisions in the case" (45 CFR § 155.500).

The Marketplace is required to provide "timely written notice to an applicant of any eligibility determination" made pursuant to 45 CFR Part 155, Subpart D, which sets out requirements for functions in the Individual Marketplace (45 CFR § 155.310(g)). An applicant or enrollee has the right to appeal an eligibility determination or redetermination or a failure by the Marketplace to provide timely notice of eligibility determination (45 CFR § 155.505(b)).

Special Enrollment Periods

The Marketplace must provide an annual open enrollment period during which qualified individuals may enroll in a qualified health plan (QHP) and enrollees may change QHPs (45 CFR § 155.410(a)). The open enrollment period for the benefit year beginning on January 1, 2015 during which a qualified individual

may enroll in a QHP and enrollees may change QHPs begins on November 15, 2014 and extends through February 15, 2015 (45 CFR § 155.410(e)).

After each open enrollment period ends, the Marketplace provides special enrollment periods to qualified individuals. During a special enrollment period, a qualified individual may enroll in a QHP and an enrollee may change to another QHP. A special enrollment period may be permitted when one of the following triggering events occurs:

- 1) The qualified individual or his or her dependent
 - i) loses health insurance considered to be minimum essential coverage
 - ii) is enrolled in a non-calendar-year health insurance policy that will expire in 2015, even if they have the option to renew the policy
 - iii) loses pregnancy-related coverage
 - iv) loses medically needy coverage,
- 2) The qualified individual gains a dependent or becomes a dependent through marriage, birth, adoption, placement for adoption, or placement in foster care,
- 3) The qualified individual or his or her dependent, who was not previously a citizen, national, or lawfully present individual gains such status.
- 4) The qualified individual's or his or her dependent's, enrollment or nonenrollment in a QHP is unintentional, inadvertent, or erroneous and is the result of the error, misrepresentation, or inaction of an officer, employee, or agent of the Exchange or HHS, or its instrumentalities as evaluated and determined by the Exchange,
- 5) The enrollee or dependent adequately demonstrates to the Exchange that the QHP in which he or she is enrolled substantially violated a material provision of its contract in relation to the enrollee,
- 6) The enrollee or enrollee's dependent is newly eligible or ineligible for advance payments of the premium tax credit, or change in eligibility for cost-sharing reductions,
- 7) The qualified individual, enrollee, or their dependent, gains access to new QHPs as a result of a permanent move,

- 8) The qualified individual who is an Indian may enroll in a QHP or change from one QHP to another one time per month,
- 9) The qualified individual or enrollee, or their dependent, demonstrates to the Exchange, in accordance with guidelines issued by HHS, that the individual meets other exceptional circumstances as the Exchange may provide, or
- 10)A qualified individual or enrollee, or his or her dependents, was not enrolled in QHP coverage or is eligible for but is not receiving advance payments of the premium tax credit or cost-sharing reductions as a result of misconduct on the part of a non-Exchange entity providing enrollment assistance or conducting enrollment activities

(45 CFR § 155.420(d)).

However, a loss of health insurance coverage such as that referenced above does not include,

"voluntary termination of coverage or other loss due to—

- (1) Failure to pay premiums on a timely basis, including COBRA premiums prior to expiration of COBRA coverage, or
- (2) Situations allowing for a rescission as specified in 45 CFR [§] 147.128" (45 CFR § 155.420(e)).

Legal Analysis

The first issue under review is whether the Marketplace properly determined that your enrollment in your qualified health plan should be terminated effective June 30, 2015.

An applicant is eligible to enroll in a qualified health plan (QHP) if he or she is a citizen or national of the United States, is not incarcerated, and is a resident of New York State.

If the Marketplace cannot verify the information required to determine the applicant's eligibility, the Marketplace must provide the applicant a period of 90 days to resolve the inconsistency.

In the eligibility determination issued on December 8, 2014 and March 13, 2015, you were advised that your eligibility was only conditional, and that you needed to provide proof of your incarceration status before March 9, 2015 and June 10, 2015.

The record reflects that no documentation was received by the Marketplace by the deadlines provided by the Marketplace.

Since the requested documentation was not received within the 90-day period provided, the Marketplace properly determined that you were no longer eligible to enroll in health insurance through the Marketplace because you did provide the information requested by the Marketplace.

Therefore, the Marketplace's June 17, 2015, disenrollment notice is AFFIRMED.

The second issue is whether the Marketplace properly denied you a special enrollment period.

The record does not contain a notice of eligibility determination or redetermination on the issue of a special enrollment period (SEP). It does, however, contain a June 25, 2015 notice in which the Marketplace acknowledges receipt of an appeal request and identifies the issue on appeal as "Denial of Special Enrollment Period (SEP)."

The lack of a notice of eligibility determination on the issue of SEP does not prevent the Appeals Unit from reaching the merits of the case. Under 45 CFR § 155.505(b), you are as entitled to appeal Marketplace failure to timely issue a notice of eligibility determination as you are to appeal an adverse notice of eligibility determination. The text of the June 25, 2015 notice, which acknowledges the appeal on the issue of SEP denial, permits an inference that the Marketplace did deny your SEP request. Since Appeal Unit review of Marketplace determinations are performed on a *de novo* basis, no deference would have been granted to the notice of eligibility determination had it been issued.

The Marketplace provided an open enrollment from November 15, 2014 until February 15, 2015. The record indicates that during the open enrollment period you and your spouse enrolled in EssentialCare Bronze ST INN Dep25 and could start as early as March 1, 2015.

Once the annual open enrollment period ends, a health plan enrollee must qualify for a special enrollment period in order to enroll or change to another health plan offered in the Marketplace.

In certain circumstances, a special enrollment period is granted to individuals so that they may enroll in a qualified health plan outside of the open enrollment period if the individual experiences a triggering event.

The record supports that you are conditionally eligible to receive up to \$0.00 monthly in advance premium tax credits. However, the Marketplace requested

additional incarceration status documentation from you by March 9, 2015 and June 10, 2015 to confirm your eligibility. The Marketplace did not receive any incarceration status documentation from you by these dates.

The Marketplace determined you not eligible for financial assistance or eligible to enroll in a qualified health plan at full cost effective June 30, 2015, for failing to provide additional incarceration status documentation.

If an individual loses coverage because he or she voluntarily terminated that coverage, there would be no basis for providing a special enrollment period. Additionally, the Marketplace considers a failure to provide requested documents to support a person's eligibility a voluntary action. Therefore, the Marketplace correctly denied you a special enrollment period.

Decision

The June 17, 2015 disenrollment notice is AFFIRMED.

The Marketplace's determination to deny you a special enrollment is AFFIRMED.

Effective Date of this Decision: October 27, 2015

How this Decision Affects Your Eligibility

You are not eligible to enroll in a qualified health plan through the Marketplace at this time.

If You Disagree with this Decision (Appeal Rights)

This Decision is final unless you submit an appeal request to U.S. Department of Health and Human Services or bring a lawsuit under New York Civil Practice Law and Rules, Article 78.

You may bring a lawsuit on any Appeals Unit decision in New York State court in accordance with Article 78 of the New York Civil Practice Law and Rules. This must be done within four months after the date of the Decision Date, which appears on the first page of this Decision.

Additionally, Appeals Unit decisions on issues involving eligibility for qualified health plans, advance premium tax credits, and cost-sharing reductions may be appealed to the U.S. Department of Health and Human Services. This must be done within 30 days of the date of the Decision Date, which appears on the first page of this Decision (45 CFR § 155.520(c))

If you wish to be represented by an attorney in bringing an outside appeal and do not know how to go about getting one, you may contact legal resources available to you. You may, for example, contact the local County Bar Association, Legal Aid, or Legal Services.

If You Have Questions about this Decision (Customer Service Resources):

You can contact us in any of the following ways:

- By calling the Customer Service Center at 1-855-355-5777
- By mail at:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

• By fax: 1-855-900-5557

Summary

The June 17, 2015 disenrollment notice is AFFIRMED.

The Marketplace's determination to deny you a special enrollment is AFFIRMED.

You are not eligible to enroll in a qualified health plan through the Marketplace at this time.

Legal Authority

We are sending you this notice in accordance with Federal regulation 45 CFR § 155.545(a).

A Copy of this Decision Has Been Provided To

