

STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

Notice of Decision

Decision Date: November 25, 2015

NY State of Health Number: Appeal Identification Number: AP000000004112





On October 1, 2015 you appeared by telephone at a hearing on your appeal of NY State of Health Marketplace's July 29, 2015 eligibility determination.

The enclosed Decision, rendered after that hearing, is issued by the Appeals Unit of NY State of Health.

If you have questions about your Decision, you can contact us by:

- Calling the Customer Service Center at 1-855-355-5777
- Sending Mail to:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

Sending a Fax to 1-855-900-5557

When contacting NY State of Health about your appeal and/or the Decision, please refer to the Appeal Identification Number at the top of this notice.

Legal Authority

We are sending you this notice in accordance with Code of Federal Regulation 45 CFR § 155.545(b).



STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

Decision

Decision Date: November 25, 2015

NY State of Health Number:

Appeal Identification Number: AP000000004112



Issues

The issues presented for review by the Appeals Unit of NY State of Health are:

Did the Marketplace properly determine that you and your spouse were eligible to receive up to \$508.00 per month in advance premium tax credit, effective September 1, 2015?

Did the Marketplace properly determine that you and your spouse were eligible for cost-sharing reductions?

Did the Marketplace properly determine that you, your spouse, and your daughter were not eligible for Medicaid?

Procedural History

On July 14, 2015, the Marketplace issued a renewal notice stating it was time to update the information in your account by August 15, 2015, in order to decide the appropriate level of financial assistance your household qualifies for.

On July 17, 2015, you contacted the Marketplace to update your renewal application for the upcoming year. You were placed in pending status once income information was verified.

On July 21, 2015, the Marketplace received your income documentation of four weeks pay from your employer from June 19th, to July 16th, 2015.

On July 29, 2015, the Marketplace received your application for health insurance. That day, a preliminary eligibility determination was prepared which found your household newly eligible to receive advance premium tax credits in the amount of \$508.00 per month, newly eligible for cost sharing reductions, and eligible to enroll your child in Child Health Plus in the amount of \$9.00 per month. The determination was based upon your reported household income of \$35,146.80.

On July 30, 2015, you contacted the Marketplace's Account Review Unit and requested an appeal of that preliminary eligibility determination as it related to the amount of financial assistance you were found eligible to receive. You stated that you would like to be considered for a higher amount of assistance or eligible for Medicaid.

On September 8, 2015, Aid to continue coverage under your Medicaid Managed Care was granted effective September 1, 2015 until March 31, 2016 pending the outcome of your appeal.

On October 1, 2015, you had a telephone hearing with a Hearing Officer from the Marketplace's Appeals Unit. The record was developed during the hearing and closed at the end of the hearing.

Findings of Fact

A review of the record supports the following findings of fact:

- 1) You testified that you expected to file your 2015 taxes with a tax filing status of married filing jointly. You will claim your daughter as a dependent on that tax return.
- 2) You testified that you are seeking insurance for yourself and your spouse. You are satisfied with the level of assistance for your daughter under Child Health Plus, but that you would like your entire household to be considered for Medicaid.
- 3) The application that was submitted on July 29, 2015 listed annual household income of \$35,146.80. You testified that this amount was correct.
- 4) Your uploaded income documentation that you provided to the Marketplace that included four weeks of payroll documents which included gross weekly income amounts from June 19th, to July 16th, 2015 totaling;
 - A. 6/19-6/25 in the amount of \$648.00
 - B. 6/26-7/02 in the amount of \$715.50
 - C. 7/3/-7/9 in the amount of \$693.00

D. 7/10-7/16 in the amount of \$648.00

- 5) Your application states that you will not be taking any deductions on your 2015 tax return. Your testimony reflects that this is still accurate.
- 6) Your application states that you live in Rensselaer County.

Conflicting evidence, if any, was considered and found to be less credible than the evidence noted above.

Applicable Law and Regulations

Advance Premium Tax Credit

The advance premium tax credit (APTC) is generally available to a person who is eligible to enroll in a qualified health plan (QHP) and (1) expects to have a household income between 138% and 400% of the applicable poverty level (FPL), (2) expects to file a tax return and claim a personal exemption deduction for a person who meets the eligibility requirements to enroll in a QHP, and (3) is not otherwise eligible for minimum essential coverage except through the individual market (see 45 CFR § 155.305(f), 42 CFR § 435.119(b), 42 CFR § 435.911(b)(1), 42 CFR § 435.603(d)(4)).

The maximum amount of APTC that can be authorized equals:

 the cost of the health insurance premium for the taxpayer's coverage family in the second lowest cost silver plan offered through NY State of Health in the county where the taxpayer resides

minus

2) the taxpayer's expected contribution amount

(see 26 USC § 36B, 26 CFR § 1.36B-3).

The taxpayer's expected contribution amount is the amount that the taxpayer is expected to spend on health insurance premiums. The expected contribution for 2015 is set by federal law at 2.01% to 9.56% of household income (26 USC § 36B(b)(3)(A), 26 CFR § 1.36B-3T(g)(1), IRS Rev. Proc. 2014-37).

In an analysis of APTC eligibility, the determination is based on the FPL for the first day of the open enrollment period of the benefit year for which coverage is requested (45 CFR §§ 155.300(a), 155.305(f)(1)(i)). On the date of your application, that was the 2014 FPL, which is \$19,790 for a three -person household (79 Fed. Reg. 3593, 3593).

For annual household income in the range of at least 150 % but less than 200 % of the 2014 FPL, the expected contribution is between 4.02% and 6.34% of the household income (26 CFR § 1.36B-3T(g)(1), 45 CFR § 155.300(a), IRS Rev. Proc. 2014-37).

People who use the APTC to help pay health insurance premiums must file a federal tax return and reconcile their expected income (stated on the Marketplace application) with their actual income (stated on their federal income tax return). Those who take less tax credit in advance than they claim on the tax return may get the rest of it as an income tax refund or have their tax bill reduced. Those who take more tax credit in advance than they can claim on their tax return will owe the difference as additional income taxes (26 CFR § 1.36B-4).

In order to receive advance premium tax credits married couples (within the meaning of 26 CFR 1.7703-1) must attest that they will be filing a joint tax return for the benefit year (45 CFR § 155.310 (d)(ii)(B)).

NY State of Health may authorize APTC only when it obtains certain necessary attestations from the tax filer, including an attestation that she will file an income tax return for the benefit year (45 CFR § 155.310(d)(2)(ii)(A)). A tax filer who is married must generally file a joint return with his or her spouse in order to qualify for APTC (45 CFR §§ 155.305(f), 155.310(d); 26 CFR § 1.36B-2).

Cost-Sharing Reductions

Cost-sharing reductions (CSR) are available to a person who (1) is eligible to enroll in a QHP through the Marketplace, (2) meets the requirements to receive APTC, (3) is expected to have an annual household income that does not exceed 250% of the FPL for the first day of the open enrollment period of the benefit year for which coverage is requested, and (4) is enrolled in a silver-level QHP (45 CFR § 155.300(a), 45 CFR § 155.305(g)(1)).

<u>Medicaid</u>

Medicaid can be provided through the Marketplace to adults who: (1) are age 19 or older and under age 65, (2) are not pregnant, (3) are not entitled to or enrolled for Medicare benefits under part A or B of title XVIII of the Act, (4) are not otherwise eligible for and enrolled for mandatory coverage under a State's Medicaid State plan in accordance with subpart B of this part, and (5) have a

household modified adjusted gross income (MAGI) that is at or below 138% of the FPL for the applicable family size (42 CFR § 435.119(b), 42 CFR § 435.911(b)(1), 42 CFR § 435.603(d)(4)), N.Y. Soc. Serv. Law § 366(1)(b)).

In an analysis of Medicaid eligibility, the determination is based on the FPL "for the applicable budget period used to determine an individual's eligibility" (42 CFR § 435.4).

On the date of your application, that was the 2015 FPL, which is \$20,090.00 for a three person household (80 Fed. Reg. 3236, 3237).

Financial eligibility for Medicaid for applicants who are not currently receiving Medicaid benefits is based on current monthly household income and family size (42 CFR § 435.603(h)(1); State Plan Amendment (SPA) 13-0055-MM3, as approved March 19, 2014).

Modified Adjusted Gross Income

The Marketplace bases its eligibility determinations on modified adjusted gross income as defined in the federal tax code (45 CFR § 155.300(a)). The term "modified adjusted gross income" means adjusted gross income increased by (1) any income that was excluded under 26 USC § 911 for United States citizens or residents living abroad, (2) tax-exempt interest received or accrued, and (3) Social Security benefits that were excluded from gross income under 26 USC § 86 (see 26 USC § 36B(d)(2)(B), 26 CFR § 1.36B-1(e)(2)).

"Adjusted gross income" means, in the case of an individual taxpayer, gross income minus certain specific deductions, such as expenses reimbursed by an employer, losses from sale or exchange of property, losses from premature withdrawal of finds from time savings accounts, and deductions attributable to royalties (26 USC § 62(a)).

Married couples. In the case of a married couple living together, each spouse will be included in the household of the other spouse, regardless of whether they expect to file a joint tax return or whether one spouse expects to be claimed as a tax dependent by the other spouse. (42 CFR § 435.603 (f)(4)).

Affordability Exemption

Under some circumstances, a person may receive an exemption from paying a penalty for not purchasing health insurance coverage. Such an exemption may be granted if that person can show that he or she experienced a financial hardship or has domestic circumstances that (1) caused an unexpected increase in essential expenses that prevented that person from obtaining health coverage under a QHP; (2) would have caused the person to experience serious deprivation of food, shelter, clothing, or other necessities, as a result of the

expense of purchasing health coverage under a QHP; or (3) prevented that person from obtaining coverage under a QHP (45 CFR § 155.605(a), (g)).

NY State of Health has deferred to the U.S. Department of Health and Human Services (HHS) on the matter of hardship exemptions (see 45 CFR § 155.505(c)).

Legal Analysis

The first issue is whether the Marketplace properly determined that you and your wife were eligible for an advance premium tax credit (APTC) of up to \$508.00 per month.

The application that was submitted on July 17, 2015 listed an annual household income of \$35,146.80 and the eligibility determination relied upon that information.

You live in a three-person household. You expect to file you 2015 income taxes as married filing jointly and will claim your daughter as a dependent on that tax return.

You reside in Rensselaer County, where the second lowest cost silver plan available for a couple through the Marketplace costs \$662.97 per month.

An annual income of \$35,146.80 is 177.6% of the 2014 Federal Poverty Level (FPL) for a three-person household. At 177.6% of the FPL, the expected contribution to the cost of the health insurance premium is 5.30% of income, or \$155.23 per month.

The maximum amount of APTC that can be approved equals the cost of the second lowest cost silver plan available through the Marketplace for a couple in your county (\$662.97 per month) minus your expected contribution (\$155.23 per month), which equals \$507.74 per month. Therefore, rounding to the nearest dollar, the Marketplace correctly determined you and your wife to be eligible for up to \$508.00 per month in APTC.

The second issue is whether you and your spouse properly found eligible for cost-sharing reductions. Cost-sharing reductions are available to a person who has a household income no greater than 250% of the FPL. Since a household income of \$35,146.80 is 177.6% of the applicable FPL, the Marketplace correctly found you to be eligible for cost sharing reductions.

The third issue is whether the Marketplace properly determined that you and your household were not eligible for Medicaid.

Medicaid can be provided through the Marketplace to adults between the ages of 19 and 65 who meet the non-financial requirements and have a household modified adjusted gross income (MAGI) that is at or below 138% of the FPL for the applicable family size. On the date of your application, the relevant FPL was \$27,725.00 for a three-person household. Since \$35,146.80 is 177.6% of the 2015 FPL, the Marketplace properly found your household to be ineligible for Medicaid on an expected annual income basis, using the information provided in your application.

You testified that you are satisfied with the amount of financial assistance that your daughter was found eligible for under Child Health Plus, and therefore is not an issue in dispute for purposes of this appeal.

Since the July 29, 2015 eligibility determination properly stated that, based on the information you provided, you and your spouse were eligible for up to \$508.00 per month in APTC, eligible for cost-sharing reductions, and ineligible for Medicaid, it is correct and is AFFIRMED.

If you wish to be considered for a hardship exemption, which would exempt you from paying a penalty for not having health insurance during 2015, you can check the Federal Marketplace website (www.healthcare.gov) for an application.

Decision

The July 29, 2015 eligibility determination notice is AFFIRMED.

Effective Date of this Decision: November 25, 2015

How this Decision Affects Your Eligibility

You and your spouse remains eligible for up to \$508.00 in APTC.

You and your spouse are eligible for cost-sharing reductions.

You, your spouse, and your daughter are ineligible for Medicaid.

If You Disagree with this Decision (Appeal Rights)

This Decision is final unless you submit an appeal request to U.S. Department of Health and Human Services or bring a lawsuit under New York Civil Practice Law and Rules, Article 78.

You may bring a lawsuit on any Appeals Unit decision in New York State court in accordance with Article 78 of the New York Civil Practice Law and Rules. This must be done within four months after the date of the Decision Date, which appears on the first page of this Decision.

Additionally, Appeals Unit decisions on issues involving eligibility for qualified health plans, advance premium tax credits, and cost-sharing reductions may be appealed to the U.S. Department of Health and Human Services. This must be done within 30 days of the date of the Decision Date, which appears on the first page of this Decision (45 CFR § 155.520(c)).

If you wish to be represented by an attorney in bringing an outside appeal and do not know how to go about getting one, you may contact legal resources available to you. You may, for example, contact the local County Bar Association, Legal Aid, or Legal Services.

If You Have Questions about this Decision (Customer Service Resources):

You can contact us in any of the following ways:

- By calling the Customer Service Center at 1-855-355-5777
- By mail at:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

• By fax: 1-855-900-5557

Summary

The July 29, 2015 eligibility determination notice is AFFIRMED.

You and your spouse remains eligible for up to \$508.00 in APTC.

You and your spouse are eligible for cost-sharing reductions.

You, your spouse, and your daughter are ineligible for Medicaid.

Legal Authority

We are sending you this notice in accordance with Code of Federal Regulation 45 CFR § 155.545(a).



A Copy of this Decision Has Been Provided To:

