

STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

#### **Notice of Decision**

Decision Date: January 13, 2017

NY State of Health Account ID: Appeal Identification Number: AP00000010189



On December 19, 2016, you appeared by telephone at a hearing on your appeal of NY State of Health's June 1, 2016 eligibility determination.

The enclosed Decision, rendered after that hearing, is issued by the Appeals Unit of NY State of Health.

If you have questions about your Decision, you can contact us by:

- Calling the Customer Service Center at 1-855-355-5777
- Sending Mail to:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

Sending a Fax to 1-855-900-5557

When contacting NY State of Health about your appeal and/or the Decision, please refer to the Appeal Identification number and the NY State of Health Account ID at the top of this notice.

## **Legal Authority**

We are sending you this notice in accordance with 45 Code of Federal Regulations (CFR) § 155.545.



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#### Issues

The issues presented for review by the Appeals Unit of NY State of Health are:

Did NY State of Health properly determine that you were eligible to receive up to \$37.00 per month in advance payments of the premium tax credit, effective July 1, 2016?

Did NY State of Health properly determine that you were not eligible for cost-sharing reductions?

## **Procedural History**

On May 31, 2016, NY State of Health (NYSOH) received your completed application for financial assistance with your health insurance.

On June 1, 2016, NYSOH issued an eligibility determination notice based on your application finding you eligible to receive advance premium tax credits up to \$37.00 per month effective July 1, 2016. The notice further stated that you were not eligible for cost-sharing reductions because your income was over the allowable income limit for that program.

On June 9, 2016, you contacted NYSOH's Account Review Unit and requested an appeal of that eligibility determination in regards to the level of financial assistance you were found eligible to receive.

On December 19, 2016, you had a telephone hearing with a Hearing Officer from NYSOH's Appeals Unit. The record was developed during the hearing and kept

open 15 days for you to provide income documentation for the month of June, 2016. At the close of the record on January 3, 2017, the NYSOH Appeals Unit did not receive any documentation and as a result will not be considered for purposes of this appeal.

#### **Findings of Fact**

A review of the record supports the following findings of fact:

- 1) You testified that you expect to file your 2016 taxes with a tax filing status of head of household. You will claim one dependent on that tax return.
- 2) You are seeking insurance for yourself.
- 3) The application that was submitted on May 31, 2016 listed annual household income of \$44,195.84 consisting of income you earn from your employment. You testified that this amount was correct.
- 4) You testified that you are paid weekly in the gross amount of \$849.92.
- 5) You testified that sometimes the amount of money you earn varies based on how many hours you work.
- 6) Your application states that you will not be taking any deductions on your 2016 tax return.
- 7) You testified you would like living expenses to be considered in NYSOH's calculation of your expected annual income.
- 8) Your application states that you live in Queens County.

Conflicting evidence, if any, was considered and found to be less credible than the evidence noted above.

## **Applicable Law and Regulations**

#### Advance Payments of Premium Tax Credit

Advance payments of the premium tax credit (APTC) are generally available to a person who is eligible to enroll in a qualified health plan (QHP) and (1) expects to have a household income between 138% and 400% of the applicable federal poverty level (FPL), (2) expects to file a tax return and claim a personal exemption deduction for a person who meets the eligibility requirements to enroll in a QHP, and (3) is not otherwise eligible for minimum essential coverage

except through the individual market (see 45 CFR § 155.305(f), 42 CFR § 435.119(b), 42 CFR § 435.911(b)(1), 42 CFR § 435.603(d)(4)).

The maximum amount of APTC that can be authorized equals:

 the cost of the health insurance premium for the taxpayer's coverage family in the second lowest cost silver plan offered through NY State of Health in the county where the taxpayer resides

minus

2) the taxpayer's expected contribution amount

(see 26 USC § 36B, 26 CFR § 1.36B-3).

The taxpayer's expected contribution amount is the amount that the taxpayer is expected to spend on health insurance premiums. The expected contribution for 2016 is set by federal law at 2.03% to 9.66% of household income (26 USC § 36B(b)(3)(A), 26 CFR § 1.36B-3T(g)(1), IRS Rev. Proc. 2014-37, IRS Rev. Proc. 2014-62).

In an analysis of APTC eligibility, the determination is based on the FPL for the first day of the open enrollment period of the benefit year for which coverage is requested (45 CFR §§ 155.300(a), 155.305(f)(1)(i)). On the date of your application, that was the 2015 FPL, which is \$15,930.00 for a two-person household (80 Federal Register 3236, 3237).

For annual household income in the range of at least 250% but less than 300% of the 2015 FPL, the expected contribution is between 8.18% and 9.66% of the household income (26 CFR § 1.36B-3T(g)(1), 45 CFR § 155.300(a), IRS Rev. Proc. 2014-37, IRS Rev. Proc. 2014-62).

People who use the APTC to help pay health insurance premiums must file a federal tax return and reconcile their expected income (stated on NYSOH application) with their actual income (stated on their federal income tax return). Those who take less tax credit in advance than they claim on the tax return may get the rest of it as an income tax refund or have their tax bill reduced. Those who take more tax credit in advance than they can claim on their tax return will owe the difference as additional income taxes (26 CFR § 1.36B-4).

#### Cost-Sharing Reductions

Cost-sharing reductions (CSR) are available to a person who (1) is eligible to enroll in a QHP through NYSOH, (2) meets the requirements to receive APTC, (3) is expected to have an annual household income that does not exceed 250% of the FPL for the first day of the open enrollment period of the benefit year for

which coverage is requested, and (4) is enrolled in a silver-level QHP (45 CFR § 155.300(a), 45 CFR § 155.305(g)(1)).

#### Modified Adjusted Gross Income

NYSOH bases its eligibility determinations on modified adjusted gross income as defined in the federal tax code (45 CFR § 155.300(a)). The term "modified adjusted gross income" means adjusted gross income increased by (1) any income that was excluded under 26 USC § 911 for United States citizens or residents living abroad, (2) tax-exempt interest received or accrued, and (3) Social Security benefits that were excluded from gross income under 26 USC § 86 (see 26 USC § 36B(d)(2)(B), 26 CFR § 1.36B-1(e)(2)).

"Adjusted gross income" means, in the case of an individual taxpayer, gross income minus certain specific deductions, such as expenses reimbursed by an employer, losses from sale or exchange of property, losses from premature withdrawal of finds from time savings accounts, and deductions attributable to royalties (26 USC § 62(a)). Living expenses, such as rent and utilities are not an allowable deductions in computing adjusted gross income.

### **Legal Analysis**

The first issue is whether NYSOH properly determined that you were eligible for an APTC of up to \$37.00 per month.

The application that was submitted on May 31, 2016 listed an annual household income of \$44,195.84 and the eligibility determination relied upon that information. During the hearing, you testified that the amount you provided in your application was correct. However, you asked that your living expenses be considered when calculating your annual household income.

Since the Internal Revenue Service rules do not allow living expenses such as rent, utilities, cable and phone to be deducted from the calculation of your adjusted gross income, they cannot be deducted when NYSOH computes your modified adjusted gross income for APTC purposes. Therefore, NYSOH correctly determined your household income to be \$44,195.84.

You are in a two-person household. You expect to file your 2016 income taxes as head of household and will claim one dependent on that tax return.

You reside in Queens County, where the second lowest cost silver plan available for and individual through NYSOH costs \$368.26 per month.

An annual income of \$44,195.84 is 277.44% of the 2015 Federal Poverty Level (FPL) for a two-person household. At 277.44% of the FPL, the expected contribution to the cost of the health insurance premium is 8.99% of income, or \$331.10 per month.

The maximum amount of APTC that can be approved equals the cost of the second lowest cost silver plan available through NYSOH for an individual in your county (\$368.26 per month) minus your expected contribution (\$331.10 per month), which equals \$37.16 per month. Therefore, rounding to the nearest dollar, NYSOH correctly determined you to be eligible for up to \$37.00 per month in APTC.

The second issue is whether you were properly found ineligible for cost-sharing reductions. Cost-sharing reductions are available to a person who has a household income no greater than 250% of the FPL. Since a household income of \$44,195.84 is 277.44% of the applicable FPL, NYSOH correctly found you to be ineligible for cost-sharing reductions.

Since the June 1, 2016, eligibility determination properly stated that, based on the information you provided, you were eligible for up to \$37.00 per month in APTC, and ineligible for cost sharing reductions it is correct and is AFFIRMED.

#### **Decision**

The June 1, 2016, eligibility determination notice is AFFIRMED.

Effective Date of this Decision: January 13, 2017

## **How this Decision Affects Your Eligibility**

You remain eligible for up to \$37.00 per month in APTC.

You are ineligible for cost-sharing reductions.

## If You Disagree with this Decision (Appeal Rights)

This Decision is final unless you submit an appeal request to U.S. Department of Health and Human Services or bring a lawsuit under New York Civil Practice Law and Rules, Article 78.

You may bring a lawsuit on any Appeals Unit decision in New York State court in accordance with Article 78 of the New York Civil Practice Law and Rules. This must be done within four months of the Decision Date, which appears on the first page of this Decision.

Additionally, Appeals Unit decisions on issues involving eligibility for qualified health plans, advance premium tax credits, and cost-sharing reductions may be appealed to the U.S. Department of Health and Human Services. This must be done within 30 days of the Decision Date, which appears on the first page of this Decision (45 CFR § 155.520(c)).

If you wish to be represented by an attorney in bringing an outside appeal and do not know how to go about getting one, you may contact legal resources available to you. You may, for example, contact the local County Bar Association, Legal Aid, or Legal Services.

# If You Have Questions about this Decision (Customer Service Resources):

You can contact us in any of the following ways:

- By calling the Customer Service Center at 1-855-355-5777
- By mail at:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

• By fax: 1-855-900-5557

## Summary

The June 1, 2016, eligibility determination notice is AFFIRMED.

You remain eligible for up to \$37.00 per month in APTC.

You are ineligible for cost-sharing reductions.

## **Legal Authority**

We are sending you this notice in accordance with 45 CFR § 155.545.

## A Copy of this Decision Has Been Provided To:

