

STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

### Notice of Decision

Decision Date: June 26, 2017

NY State of Health Account ID: Appeal Identification Number: AP00000015564



On June 19, 2017, you and your spouse appeared by telephone at an adjourned hearing on your appeal of NY State of Health's December 20, 2016 eligibility determination.

The enclosed Decision, rendered after that hearing, is issued by the Appeals Unit of NY State of Health.

If you have questions about your Decision, you can contact us by:

- Calling the Customer Service Center at 1-855-355-5777
- Sending Mail to:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

Sending a Fax to 1-855-900-5557

When contacting NY State of Health about your appeal and/or the Decision, please refer to the Appeal Identification number and the NY State of Health Account ID at the top of this notice.

# **Legal Authority**

We are sending you this notice in accordance with 45 Code of Federal Regulations (CFR) § 155.545.



STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

### Decision

Decision Date: June 26, 2017

NY State of Health Account ID

Appeal Identification Number: AP00000015564



#### Issues

The issues presented for review by the Appeals Unit of NY State of Health are:

Did NY State of Health properly determine you and your spouse were eligible to receive up to \$554.00 per month in advance payments of the premium tax credit, effective February 1, 2017?

Did NY State of Health properly determine you and your spouse were eligible for cost-sharing reductions only if you enrolled in a silver-level qualified health plan?

Did NY State of Health properly determine you and your spouse were not eligible for the Essential Plan?

Did NY State of Health properly determine you and your spouse were not eligible for Medicaid?

# **Procedural History**

On December 19, 2016, NY State of Health (NYSOH) received an updated application for financial assistance with health insurance submitted on behalf of you and your spouse.

On December 20, 2016, NYSOH issued an eligibility determination notice stating you and your spouse were eligible to receive up to \$554.00 in advance payments of the premium tax credit (APTC), effective February 1, 2017. According to the notice, you and your spouse were also eligible for cost-sharing reductions if you enrolled in a silver-level qualified health plan. The notice indicated that you and

your spouse were not eligible for Medicaid or the Essential Plan, because the household income amount you provided was over the allowable income limit for those programs.

Also on December 20, 2016, NYSOH issued an enrollment confirmation notice stating you and your spouse were enrolled in a bronze-level qualified health plan and a dental plan, effective February 1, 2017.

On February 6, 2017, you contacted NYSOH's Account Review Unit and requested an appeal the eligibility determination insofar as you and your spouse were not eligible for an increased level of financial assistance.

On June 15, 2017, you were scheduled to have a telephone hearing with a Hearing Officer from NYSOH's Appeals Unit. That day, a Hearing Officer called the telephone number listed in your account, but the number was not in service and the Hearing Officer was unable to reach you to conduct the hearing. The same day, you contacted NYSOH and your account was updated with your current telephone number. Your hearing was adjourned to June 19, 2017.

On June 19, 2017, you had an adjourned telephone hearing with a Hearing Officer from NYSOH's Appeals Unit and, while under oath, you agreed to waive your right to written notice of the hearing. The record was developed during the hearing and closed at the end of the hearing.

# Findings of Fact

A review of the record supports the following findings of fact:

- Your spouse testified that you expect to file your 2017 taxes with a tax filing status of married filing jointly. You and your spouse will claim no dependents on that tax return.
- 2) You are seeking insurance for both you and your spouse.
- 3) The application that was submitted on December 19, 2016 listed annual household income of \$36,686.04.
- 4) The application indicated you, see receive \$1,768.00 in gross Social Security benefits monthly as well as \$459.17 per month in pension payments. You and your spouse confirmed these amounts were accurate.
- 5) The application indicates your spouse receives \$830 in monthly Social Security benefits. Your spouse testified this amount is accurate.
- 6) You and your spouse have no other income.

- 7) You and your spouse testified that, you, began receiving your monthly pension payments when you in 2015. You and your spouse testified that you, began receiving your monthly social security benefits in December 2016.
- 8) Your spouse testified that she began receiving her monthly Social Security benefits in August 2016.
- 9) Your spouse testified that in December 2016, your household income consisted of both of your monthly Social Security benefits as well as your monthly pension payment.
- 10) Your spouse testified, and the application indicates, you and your spouse will not be taking any deductions on your 2017 tax return.
- 11) Your application indicates that you and your spouse live in Monroe County.
- 12) You and your spouse enrolled in a bronze level couples qualified health plan, effective February 1, 2017.

Conflicting evidence, if any, was considered and found to be less credible than the evidence noted above.

# **Applicable Law and Regulations**

### Advance Payments of Premium Tax Credit

Advance payments of the premium tax credit (APTC) are generally available to a person who is eligible to enroll in a qualified health plan (QHP) and (1) expects to have a household income between 138% and 400% of the applicable federal poverty level (FPL), (2) expects to file a tax return and claim a personal exemption deduction for a person who meets the eligibility requirements to enroll in a QHP, and (3) is not otherwise eligible for minimum essential coverage except through the individual market (see 45 CFR § 155.305(f), 42 CFR § 435.119(b), 42 CFR § 435.911(b)(1), 42 CFR § 435.603(d)(4)).

The maximum amount of APTC that can be authorized equals:

 the cost of the health insurance premium for the taxpayer's coverage family in the second lowest cost silver plan offered through NY State of Health in the county where the taxpayer resides

minus

### 2) the taxpayer's expected contribution amount

(see 26 USC § 36B, 26 CFR § 1.36B-3).

The taxpayer's expected contribution amount is the amount that the taxpayer is expected to spend on health insurance premiums. The expected contribution for 2017 is set by federal law at 2.04% to 9.69% of household income (26 USC § 36B(b)(3)(A), 26 CFR § 1.36B-3T(g)(1), IRS Rev. Proc.2016-24).

In an analysis of APTC eligibility, the determination is based on the FPL for the first day of the open enrollment period of the benefit year for which coverage is requested (45 CFR §§ 155.300(a), 155.305(f)(1)(i)). On the date of your application, that was the 2016 FPL, which is \$16,020.00 for a two-person household (81 Federal Register 4036).

For annual household income in the range of at least 200% but less than 250% of the 2016 FPL, the expected contribution is between 6.43% and 8.21% of the household income (26 CFR § 1.36B-3T(g)(1), 45 CFR § 155.300(a), IRS Rev. Proc. 2016-24).

People who use the APTC to help pay health insurance premiums must file a federal tax return and reconcile their expected income (stated on NYSOH application) with their actual income (stated on their federal income tax return). Those who take less tax credit in advance than they claim on the tax return may get the rest of it as an income tax refund or have their tax bill reduced. Those who take more tax credit in advance than they can claim on their tax return will owe the difference as additional income taxes (26 CFR § 1.36B-4).

### **Cost-Sharing Reductions**

Cost-sharing reductions (CSR) are available to a person who (1) is eligible to enroll in a QHP through NYSOH, (2) meets the requirements to receive APTC, (3) is expected to have an annual household income that does not exceed 250% of the FPL for the first day of the open enrollment period of the benefit year for which coverage is requested, and (4) is enrolled in a silver-level QHP (45 CFR § 155.300(a), 45 CFR § 155.305(g)(1)).

#### Essential Plan

NYSOH must generally determine an applicant eligible for the Essential Plan, a basic health plan, if the person is (1) a resident of New York State, (2) expects to have a household income between 138% and 200% of the applicable federal poverty level (FPL) or, in the case of an individual who is a lawfully present non-citizen who is ineligible for Medicaid or Child Health Plus as a result of their immigration status, has a household income that is between 0% and 200% of the FPL, (3) is not otherwise eligible for minimum essential coverage except through

the individual market, (4) is 64 years old or younger, (5) is a citizen or a lawfully present non-citizen, and (6) is not incarcerated (see 42 CFR § 600.305, 42 CFR § 435.603(d)(4), 45 CFR § 155.305(e), NY Social Services Law § 369-gg(3), 42 USC § 18051).

In an analysis of Essential Plan eligibility, the determination is based on the FPL in effect on the first day of the benefit year for which coverage is requested (45 CFR § 155.300(a)). On the date of your application, that was the 2016 FPL, which is \$16,020.00 for a two-person household (81 Federal Register 4036).

The Essential Plan is considered minimum essential coverage therefore, a person who is eligible for the Essential Plan is not eligible for any premium tax credit because they are eligible for minimum essential coverage through the individual market (see 26 CFR § 1.36B-2(c)(1), 26 USC § 5000A(f)(1)(C)).

### Medicaid

Medicaid can be provided through NYSOH to adults who: (1) are age 19 or older and under age 65, (2) are not pregnant, (3) are not entitled to or enrolled for Medicare benefits under part A or B of title XVIII of the Act, (4) are not otherwise eligible for and enrolled for mandatory coverage under a State's Medicaid State plan in accordance with subpart B of this part, and (5) have a household modified adjusted gross income (MAGI) that is at or below 138% of the FPL for the applicable family size (42 CFR § 435.119(b), 42 CFR § 435.911(b)(1), 42 CFR § 435.603(d)(4)), NY Social Services Law § 366(1)(b)).

In an analysis of Medicaid eligibility, the determination is based on the FPL "for the applicable budget period used to determine an individual's eligibility" (42 CFR § 435.4). On the date of your application, that was the 2016 FPL, which is \$16,020.00 for a two-person household (81 Federal Register 4036).

Financial eligibility for Medicaid for applicants who are not currently receiving Medicaid benefits is based on current monthly household income and family size (42 CFR § 435.603(h)(1); State Plan Amendment (SPA) 13-0055-MM3, as approved March 19, 2014).

#### Modified Adjusted Gross Income

NYSOH bases its eligibility determinations on modified adjusted gross income as defined in the federal tax code (45 CFR § 155.300(a)). The term "modified adjusted gross income" means adjusted gross income increased by (1) any income that was excluded under 26 USC § 911 for United States citizens or residents living abroad, (2) tax-exempt interest received or accrued, and (3) Social Security benefits that were excluded from gross income under 26 USC § 86 (see 26 USC § 36B(d)(2)(B), 26 CFR § 1.36B-1(e)(2)).

"Adjusted gross income" means, in the case of an individual taxpayer, gross federal taxable income minus certain specific deductions, such as expenses reimbursed by an employer, losses from sale or exchange of property, losses from premature withdrawal of finds from time savings accounts, deductions attributable to royalties, and certain retirement savings (26 USC § 62(a)). Living expenses, such as rent and utilities are not an allowable deduction in computing adjusted gross income.

### **Legal Analysis**

The first issue under review is whether NYSOH properly determined you and your spouse were eligible for up to \$554.00 per month in APTC, effective February 1, 2017.

The updated application submitted on December 19, 2016 listed an annual household income of \$36,686.04. You and your spouse confirmed the income information listed in that application was accurate and the eligibility determination relied upon that information.

Although you and your spouse confirmed the income information listed in the December 19, 2016 application, your spouse testified that you have extensive living expenses including your mortgage that should be considered when determining your eligibility for financial assistance with health insurance. Since the Internal Revenue Service rules do not allow living expenses such as rent, utilities, cable and phone to be deducted from the calculation of your adjusted gross income, they cannot be deducted when the NYSOH computes your modified adjusted gross income for APTC purposes. Therefore, NYSOH correctly determined your household income to be \$36,686.04.

You and your spouse are in a two-person household. Your spouse testified, and your application indicates, you expect to file your 2017 income taxes with a tax filing status of married filing jointly and you will claim no dependents on that tax return.

You reside in Monroe County, where the second lowest cost silver plan available for a couple through NYSOH costs \$781.58 per month.

An annual income of \$36,686.04 is 229% of the 2016 FPL for a two-person household. At 229% of the FPL, the expected contribution to the cost of the health insurance premium is 7.46% of income, or \$228.06 per month.

The maximum amount of APTC that can be approved equals the cost of the second lowest cost silver plan available through NYSOH for a couple in your county (\$781.58 per month) minus your expected contribution (\$228.06 per month), which equals \$553.52 per month. Therefore, rounding to the nearest

dollar, NYSOH correctly determined you and your spouse to be eligible for up to \$554.00 per month in APTC.

The second issue is whether you and your spouse were properly found eligible for cost-sharing reductions <u>only</u> if you enrolled in a silver-level qualified health plan.

Cost-sharing reductions are available to applications with household income no greater than 250% of the FPL who enroll in a silver-level qualified health plan. The evidence establishes that your household income of \$36,686.04 is 229% of the applicable FPL. Therefore, you and your spouse potentially qualified for cost sharing reductions.

However, according to your account, you and your spouse enrolled in a bronze-level qualified health plan, effective February 1, 2017. Pursuant to the regulations, eligibility to receive cost-sharing reductions is contingent upon the otherwise eligible applicant enrolling in a silver-level qualified health plan. Since you and your spouse did not enroll in a silver-level qualified health plan, you are not eligible to receive cost sharing reductions. Accordingly, NYSOH properly determined you and your spouse were eligible for cost-sharing reductions only if you enrolled in a silver-level qualified health plan.

The third issue under review is whether NYSOH properly determined you and your spouse were not eligible for the Essential Plan, effective February 1, 2017.

The Essential Plan is provided through NYSOH to applicants who meet the non-financial requirements and have a household modified adjusted gross income that is between 138% and 200% of the FPL for the applicable family size. On the date of your application, the relevant FPL was \$16,020.00 for a two-person household. Since an annual household income of \$36,686.04 is 229% of the 2016 FPL, NYSOH properly found you and your spouse to be ineligible for the Essential Plan.

The fourth issue is whether NYSOH properly determined you and your spouse were ineligible for Medicaid.

Medicaid can be provided through NYSOH to adults between the ages of 19 and 65 who meet the non-financial requirements and have a household modified adjusted gross income that is at or below 138% of the FPL for the applicable family size. On the date of your application, the relevant FPL was \$16,020.00 for a two-person household. Since \$36,686.04 is 229% of the 2016 FPL, NYSOH properly found you and your spouse to be ineligible for Medicaid on an expected annual income basis, using the information provided in your application.

However, financial eligibility for Medicaid for applicants who are not currently receiving Medicaid benefits is based on current monthly household income and family size.

The updated application submitted on December 19, 2016 indicated your monthly household income consists of Social Security benefits received by you and your spouse in the gross amounts of \$1,768.00 and \$830.00 and a monthly pension payment you receive in the amount of \$459.17. You and your spouse testified that these amounts were accurate with regard to the income your household received in December 2016.

For you and your spouse to be eligible for Medicaid, you would need to meet the non-financial criteria and have an income no greater than 138% of the FPL, which is \$1,843.00 per month. Since you and your spouse testified, and the application indicates, your household earned \$3,057.00 in December 2016, the month in which the relevant application was filed, you and your spouse do not qualify for Medicaid based on monthly income as of the date of your application.

Since the December 20, 2016 eligibility determination properly stated that, based on the information you provided, you and your spouse were eligible for up to \$554.00 per month in APTC, eligible for cost-sharing reductions only if you enrolled in a silver-level qualified health plan, ineligible for the Essential Plan and ineligible for Medicaid, it is correct and is AFFIRMED.

#### **Decision**

The December 20, 2016 eligibility determination notice is AFFIRMED.

Effective Date of this Decision: June 26, 2017

# How this Decision Affects Your Eligibility

You and your spouse remain eligible for up to \$554.00 in APTC.

You and your spouse are only eligible for cost-sharing reductions if you enroll in a silver-level qualified health plan.

You and your spouse are ineligible for the Essential Plan.

You and your spouse are ineligible for Medicaid.

### If You Disagree with this Decision (Appeal Rights)

This Decision is final unless you submit an appeal request to the Federal Marketplace or bring a lawsuit under New York Civil Practice Law and Rules, Article 78.

You may bring a lawsuit on any Appeals Unit decision in New York State court in accordance with Article 78 of the New York Civil Practice Law and Rules. This must be done within four months of the Decision Date, which appears on the first page of this Decision.

Additionally, Appeals Unit decisions on issues involving eligibility for qualified health plans, advance premium tax credits, and cost-sharing reductions may be appealed to the Federal Marketplace. This must be done within 30 days of the Decision Date, which appears on the first page of this Decision (45 CFR § 155.520(c)).

If you have questions about appealing to the Federal Marketplace, you can contact them in any of the following ways:

- By calling the Customer Service Center at 1-800-318-2596
- By mail at:

Health Insurance Marketplace Attn: Appeals 465 Industrial Blvd. London, KY 40750-0061

• By fax: 1-877-369-0129

If you wish to be represented by an attorney in bringing an outside appeal and do not know how to go about getting one, you may contact legal resources available to you. You may, for example, contact the local County Bar Association, Legal Aid, or Legal Services.

# If You Have Questions about this Decision (Customer Service Resources):

You can contact us in any of the following ways:

- By calling the Customer Service Center at 1-855-355-5777
- By mail at:

NY State of Health Appeals

### P.O. Box 11729 Albany, NY 12211

• By fax: 1-855-900-5557

## **Summary**

The December 20, 2016 eligibility determination notice is AFFIRMED.

You and your spouse remain eligible for up to \$554.00 in APTC.

You and your spouse are eligible for cost-sharing reductions only if you enroll in a silver-level qualified health plan.

You and your spouse are ineligible for the Essential Plan.

You and your spouse are ineligible for Medicaid.

# **Legal Authority**

We are sending you this notice in accordance with 45 CFR § 155.545.

# A Copy of this Decision Has Been Provided To:



# **Getting Help in a Language Other than English**

This is an important document. If you need help to understand it, please call 1-855-355-5777. We can give you an interpreter for free in the language you speak.

### **Español (Spanish)**

Este es un documento importante. Si necesita ayuda para entenderlo, llame al 1-855-355-5777. Le proporcionaremos un intérprete sin ningún costo.

### 中文 (Traditional Chinese)

這是重要的文件。 如果您需要獲得關於瞭解文件內容方面的協助 · 請致電 1-855-355-5777。我們可以為您免費提供您所使用語言的翻譯人員。

### Kreyòl Ayisyen (Haitian Creole)

Sa a se yon dokiman ki enpòtan. Si ou bezwen èd pou konprann li, tanpri rele nimewo 1-855-355-5777. Nou kapab ba ou yon entèprèt gratis nan lang ou pale a.

### 中文 (Simplified Chinese)

这是一份重要的文件。如果您需要帮助理解此文件,请打电话至 **1-855-355-5777**。我们可以为您免费提供相应语种的口译服务。

### Italiano (Italian)

Questo è un documento importante. Per qualsiasi chiarimento può chiamare il numero 1-855-355-5777. Possiamo metterle a disposizione un interprete nella sua lingua.

### 한국어 (Korean)

중요한 서류입니다. 이해하는 데 도움이 필요하시면 1-855-355-5777 번으로 연락해 주십시오. 귀하의 언어에 대한 무료 통역 서비스가 제공됩니다.

### Русский (Russian)

Это важный документ. Если Вам нужна помощь для понимания этого документа, позвоните по телефону 1-855-355-5777. Мы можем бесплатно предоставить Вам переводчика Вашего языка.

#### (Arabic)العربية

هذه وثيقة مهمة. إذا كنت بحاجة إلى مساعدة لفهم محتواها، يُرجى الاتصال بالرقم 5777-355-855-1. يُمكننا توفير مترجم فوري لك باللغة التي تتحدثها مجانًا.

### বাংলা (Bengali)

এটি এক গুরুত্বপূর্ণ নথি। এটি বুঝতে আপনার যদি সাহায্যের প্রয়োজন হয় তাহলে, অনুগ্রহ করে 1-855-355-5777 নম্বরে কল করুন। আপনি যে ভাষায় কথা বলেন বিনামূল্যে আমরা আপনাকে একজন দোভাষী দিতে পারি।

### Français (French)

Ceci est un document important. Si vous avez besoin d'aide pour en comprendre le contenu, appelez le 1-855-355-5777. Nous pouvons mettre gratuitement à votre disposition un interprète dans votre langue.

### हिंदी (Hindi)

यह एक महत्वपूर्ण दस्तावेज़ है। अगर आपको इसे समझने में सहायता चाहिए, तो कृपया 1-855-355-5777 पर कॉल करें। हम आपकी भाषा बोलने वाला एक दुभाषिया निःशुल्क उपलब्ध करवा सकते हैं।

### 日本語 (Japanese)

これは重要な書類です。理解するために支援が必要な場合は、1-855-355-5777 にお電話ください。通訳を無料で提供いたします。

### नेपाली (Nepali)

यो एउटा महत्त्वपूर्ण कागजात हो। यसलाई बुझ तपाईंलाई मद्दत चाहिन्छ भने, कृपया 1-855-355-5777 मा फोन गर्नुहोस्। हामीले तपाईंले बोल्ने भाषामा तपाईंलाई नि:शुल्क दोभाषे उपलब्ध गराउन सक्छों।

### Polski (Polish)

To jest ważny dokument. W przypadku konieczności skorzystania z pomocy w celu zrozumienia jego treści należy zadzwonić pod numer 1-855-355-5777. Istnieje możliwość uzyskania bezpłatnej usługi tłumacza języka, którym się posługujesz.

#### Twi (Twi)

Krataa yi ye tow krataa a ho hia. Se wo hia eho nkyerekyeremu a, ye sre wo, fre 1-855-355-5777. yebetumi ama wo obi a okyere kasa a woka no ase ama wo kwa a wontua hwee.

#### اردو(Urdu)

یہ ایک اہم دستاویز ہے۔ اگر آپ کو اسے سمجھنے کے لیے مدد کی ضرورت ہے تو براہ کرم5777-355-855-1 پر کال کریں۔ ہم آپ کو آپ کی مادری زبان میں ایک مفت مترجم فراہم کر سکتے ہیں۔

### Tiếng Việt (Vietnamese)

Đây là tài liệu quan trọng. Nếu quý vị cần trợ giúp để hiểu tài liệu này, vui lòng gọi 1-855-355-5777. Chúng tôi có thể cung cấp thông dịch viên miễn phí nói ngôn ngữ của quý vị.

### אידיש (Yiddish)

דאס איז א וויכטיגער דאקומענט. אויב איר דארפט הילף עס צו פארשטיין, ביטע רופט 1-855-355-5777. מיר קענען אייך געבן א דאלמעטשער פריי פון אפצאל אין די שפראך וואס איר רעדט.

