

STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

## Notice of Decision

Decision Date: October 5, 2017

NY State of Health Account ID: Appeal Identification Number: AP000000018991



Dear

On September 18, 2017 you appeared by telephone at a hearing on your appeal of NY State of Health's May 6, 2017 eligibility determination notice.

The enclosed Decision, rendered after that hearing, is issued by the Appeals Unit of NY State of Health.

If you have questions about your Decision, you can contact us by:

- Calling the Customer Service Center at 1-855-355-5777
- Sending Mail to:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

• Sending a Fax to 1-855-900-5557

When contacting NY State of Health about your appeal and/or the Decision, please refer to the Appeal Identification number and the NY State of Health Account ID at the top of this notice.

# Legal Authority

We are sending you this notice in accordance with 45 Code of Federal Regulations (CFR) § 155.545.

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STATE OF NEW YORK DEPARTMENT OF HEALTH P.O. Box 11729 Albany, NY 12211

## Decision

Decision Date: October 5, 2017

NY State of Health Account ID: Appeal Identification Number: AP000000018991

## lssues

The issues presented for review by the Appeals Unit of NY State of Health are:

Did NY State of Health properly determine that you were eligible to receive up to \$201.00 per month in advance payments of the premium tax credit, effective June 1, 2017?

Did NY State of Health properly determine that you were ineligible for costsharing reductions?

Did NY State of Health properly determine that you were ineligible for the Essential Plan?

Did NY State of Health properly determine that you were ineligible for Medicaid?

## **Procedural History**

On April 13, 2017, you submitted an application for financial assistance.

On April 14, 2017, NY State of Health (NYSOH) issued a notice of eligibility determination stating that you were eligible for the Essential Plan for a limited time, effective May 1, 2017. This notice directed you to submit documentation of your income by July 12, 2017 in order to confirm your eligibility for financial assistance.

Also on April 14, 2017, NYSOH issued a notice of enrollment confirmation stating that you were enrolled in an Essential Plan with a plan enrollment start date of May 1, 2017.

On April 24, 2017, income documentation was uploaded to your NYSOH account.

On April 25, 2017, NYSOH reviewed the income documents you submitted and determined that these were insufficient to resolve the inconsistency in your account.

On April 26, 2017, NYSOH issued a notice stating that the documentation you submitted did not confirm the information in your application and that additional income documentation was due by July 12, 2017.

On May 5, 2017, income documentation was uploaded to your NYSOH account.

Also on May 5, 2017, NYSOH reviewed the income documents you submitted, recalculated your annual expected income based on these documents, updated the information in your application based on this recalculation, and submitted an application on your behalf.

On May 6, 2017, NYSOH issued a notice of eligibility determination stating that you were eligible to receive up to \$201.00 per month in advance payments of the premium tax credit (APTC), effective June 1, 2017. That notice also stated that you were not eligible for cost-sharing reductions, the Essential Plan, or Medicaid because your income was over the allowable income limits for those programs.

Also on May 6, 2017, NYSOH issued a disenrollment notice stating that your coverage with your Essential Plan would end on May 31, 2017. This was because you were no longer eligible to enroll in the Essential Plan.

On May 16, 2017, you spoke to NYSOH's Account Review Unit and appealed insofar as you were not found eligible for greater financial assistance.

On May 19, 2017, NYSOH issued a notice of eligibility determination stating that you were eligible for the Essential Plan for a limited time, effective June 1, 2017. This was because you had been granted Aid to Continue until a decision was made on your appeal.

Also on May 19, 2017, NYSOH issued a notice of enrollment confirmation stating that you were enrolled in an Essential Plan with a plan enrollment start date of June 1, 2017.

On September 18, 2017, you had a telephone hearing with a Hearing Officer from NYSOH's Appeals Unit. The record was developed during the hearing and

left open for fourteen days to allow you the opportunity to submit additional income documentation.

On September 22, 2017, the Appeals Unit received via fax a copy of wage information for pay dates September 15, 2017 and September 22, 2017. This document is marked as Appellant's Exhibit #1 and incorporated into the record. No further documentation was received. The record is now closed.

# **Findings of Fact**

A review of the record supports the following findings of fact:

- 1) You testified that you expect to file your 2017 tax return with a tax filing status of single and you will claim no dependents on that tax return.
- 2) You are seeking insurance for yourself.
- The application that was submitted on April 13, 2017 listed annual household income of \$21,268.00, consisting of wages you earn from your employment.
- 4) On April 24, 2017 income documentation was uploaded to your NYSOH account consisting of four paystubs. The first is for pay date March 17, 2017 for a gross pay amount of \$775.00; the second is for pay date March 24, 2017 for a gross pay amount of \$600.00; the third is for pay date March 31, 2017 for a gross pay amount of \$600.00; the fourth is for pay date April 7, 2017 for a gross pay amount of \$600.00.
- 5) On May 5, 2017 income documentation was uploaded to your NYSOH account consisting of four paystubs. The first is for pay date March 17, 2017 for a gross pay amount of \$775.00, the second is for pay date March 24, 2017 for a gross pay amount of \$600.00; the third is for March 31, 2017 for a gross pay amount of \$600.00; the fourth is for pay date April 7, 2017 for a gross pay amount of \$600.00 and a gross year to date amount of \$9,120.00.
- 6) On May 5, 2017, NYSOH recalculated your household income to be \$33,475.00.
- 7) You testified that your annual expected income is currently \$28,000.00.
- 8) You testified that you have worked for the same employer throughout 2017 and are paid the same amount each Friday. You testified that you usually make the same amount each week and that after taxes your net pay is between \$405.00 and \$407.00.

- 9) You testified that your monthly income for April 2017 and May 2017 was the same as your monthly income for March 2017.
- 10)During the hearing, the Hearing Officer requested that you submit your most recent paystubs.
- 11)On September 22, 2017, the NYSOH Appeals Unit receive via fax a copy of a print-out showing that you were paid a gross income of \$645.00 on September 15, 2017 and a gross income of \$600.00 on September 22, 2017.
- 12)Your application states, and you confirmed, that you will not be taking any deductions on your 2017 tax return.
- 13)Your application states that you live in Queens County.

Conflicting evidence, if any, was considered and found to be less credible than the evidence noted above.

## Applicable Law and Regulations

## Advance Payments of Premium Tax Credit

Advance payments of the premium tax credit (APTC) are generally available to a person who is eligible to enroll in a qualified health plan (QHP) and (1) expects to have a household income between 138% and 400% of the applicable federal poverty level (FPL), (2) expects to file a tax return and claim a personal exemption deduction for a person who meets the eligibility requirements to enroll in a QHP, and (3) is not otherwise eligible for minimum essential coverage except through the individual market (see 45 CFR § 155.305(f), 42 CFR § 435.119(b), 42 CFR § 435.911(b)(1), 42 CFR § 435.603(d)(4)).

The maximum amount of APTC that can be authorized equals:

1) the cost of the health insurance premium for the taxpayer's coverage family in the second lowest cost silver plan offered through NY State of Health in the county where the taxpayer resides

minus

2) the taxpayer's expected contribution amount

(see 26 USC § 36B, 26 CFR § 1.36B-3).

The taxpayer's expected contribution amount is the amount that the taxpayer is expected to spend on health insurance premiums. The expected contribution for 2017 is set by federal law at 2.04% to 9.69% of household income (26 USC § 36B(b)(3)(A), 26 CFR § 1.36B-3T(g)(1), IRS Rev. Proc.2016-24).

In an analysis of APTC eligibility, the determination is based on the FPL for the first day of the open enrollment period of the benefit year for which coverage is requested (45 CFR §§ 155.300(a), 155.305(f)(1)(i)). On the date of your application, that was the 2016 FPL, which is \$11,880.00 for a one-person household (81 Federal Register 4036).

For annual household income in the range of at least 250% but less than 300% of the 2016 FPL, the expected contribution is between 8.21% and 9.69% of the household income (26 CFR § 1.36B-3T(g)(1), 45 CFR § 155.300(a), IRS Rev. Proc. 2016-24).

People who use the APTC to help pay health insurance premiums must file a federal tax return and reconcile their expected income (stated on NYSOH application) with their actual income (stated on their federal income tax return). Those who take less tax credit in advance than they claim on the tax return may get the rest of it as an income tax refund or have their tax bill reduced. Those who take more tax credit in advance than they can claim on their tax return will owe the difference as additional income taxes (26 CFR § 1.36B-4).

## Cost-Sharing Reductions

Cost-sharing reductions (CSR) are available to a person who (1) is eligible to enroll in a QHP through NYSOH, (2) meets the requirements to receive APTC, (3) is expected to have an annual household income that does not exceed 250% of the FPL for the first day of the open enrollment period of the benefit year for which coverage is requested, and (4) is enrolled in a silver-level QHP (45 CFR § 155.300(a), 45 CFR § 155.305(g)(1)).

## Essential Plan

NYSOH must generally determine an applicant eligible for the Essential Plan, a basic health plan, if the person is (1) a resident of New York State, (2) expects to have a household income between 138% and 200% of the applicable federal poverty level (FPL) or, in the case of an individual who is a lawfully present noncitizen who is ineligible for Medicaid or Child Health Plus as a result of their immigration status, has a household income that is between 0% and 200% of the FPL, (3) is not otherwise eligible for minimum essential coverage except through the individual market, (4) is 64 years old or younger, (5) is a citizen or a lawfully present non-citizen, and (6) is not incarcerated (*see* 42 CFR § 600.305, 42 CFR § 435.603(d)(4), 45 CFR § 155.305(e), NY Social Services Law § 369-gg(3), 42 USC § 18051). In an analysis of Essential Plan eligibility, the determination is based on the FPL in effect on the first day of the benefit year for which coverage is requested (45 CFR § 155.300(a)). On the date of your application, that was the 2016 FPL, which is \$11,880.00 for a one-person household (81 Fed. Reg. 4036).

A person who has a household income that is at or below 150% of the FPL has a \$0.00 premium contribution (New York's Basic Health Plan Blueprint, p. 21, as approved January 2016; see https://www.medicaid.gov/basic-health-program.html).

A person who has a household income greater than 150% of the FPL or below 200% of the FPL has a \$20.00 per month premium contribution (New York's Basic Health Plan Blueprint, as approved January 2016).

The Essential Plan is considered minimum essential coverage therefore, a person who is eligible for the Essential Plan is not eligible for any premium tax credit because they are eligible for minimum essential coverage through the individual market (see 26 CFR § 1.36B-2(c)(1), 26 USC § 5000A(f)(1)(C)).

#### <u>Medicaid</u>

Medicaid can be provided through NYSOH to adults who: (1) are age 19 or older and under age 65, (2) are not pregnant, (3) are not entitled to or enrolled for Medicare benefits under part A or B of title XVIII of the Act, (4) are not otherwise eligible for and enrolled for mandatory coverage under a State's Medicaid State plan in accordance with subpart B of this part, and (5) have a household modified adjusted gross income (MAGI) that is at or below 138% of the FPL for the applicable family size (42 CFR § 435.119(b), 42 CFR § 435.911(b)(1), 42 CFR § 435.603(d)(4)), NY Social Services Law § 366(1)(b)).

In an analysis of Medicaid eligibility, the determination is based on the FPL "for the applicable budget period used to determine an individual's eligibility" (42 CFR § 435.4). On the date of your application, that was the 2017 FPL, which is \$12,060.00 for a one-person household (82 Fed. Reg. 8831).

Financial eligibility for Medicaid for applicants who are not currently receiving Medicaid benefits is based on current monthly household income and family size (42 CFR § 435.603(h)(1); State Plan Amendment (SPA) 13-0055-MM3, as approved March 19, 2014).

## Legal Analysis

The first issue is whether NYSOH properly determined that you were eligible for an APTC of up to \$201.00 per month.

On May 5, 2017, income documentation was uploaded to your NYSOH account consisting of four paystubs. The first is for pay date March 17, 2017 for a gross pay amount of \$775.00, the second is for pay date March 24, 2017 for a gross pay amount of \$600.00; the third is for March 31, 2017 for a gross pay amount of \$600.00; the third is for March 31, 2017 for a gross pay amount of \$600.00; the fourth is for pay date April 7, 2017 for a gross pay amount of \$600.00 and a gross year to date amount of \$9,120.00.

Based on the income documentation you submitted, NYSOH recalculated your annual household income to be \$33,475.00. The four paystubs you submitted result in a gross income of \$2,575.00, divided by four weeks for a weekly average of \$643.75, multiplied by 52 weeks for an annual expected gross income of \$33,475.00.

That day, NYSOH updated your application to reflect an annual household income of \$33,475.00 and submitted this updated application on your behalf. As NYSOH properly calculated your annual household income, based on the income documentation you provided, the May 6, 2017 eligibility determination properly relied upon this information.

You expect to file your 2017 income taxes as single and will claim no dependents on that tax return, therefore, you are in a one-person household.

You reside in Queens County, where the second lowest cost silver plan available for an individual through NYSOH costs \$456.46 per month.

An annual income of \$33,475.00 is 281.78% of the 2016 FPL for a one-person household. At 281.78% of the FPL, the expected contribution to the cost of the health insurance premium is 9.15% of income, or \$255.26 per month.

The maximum amount of APTC that can be approved equals the cost of the second lowest cost silver plan available through NYSOH for an individual in your county (\$456.46 per month) minus your expected contribution (\$255.26 per month), which equals \$201.20 per month. Therefore, rounding to the nearest dollar, NYSOH correctly determined you to be eligible for up to \$201.00 per month in APTC.

The second issue is whether you were properly found ineligible for cost-sharing reductions. Cost-sharing reductions are available to a person who has a household income no greater than 250% of the FPL. Since a household income of \$33,475.00 is 281.78% of the applicable FPL, NYSOH correctly found you to be ineligible for cost sharing reductions.

The third issue under review is whether NYSOH properly determined that you were ineligible for the Essential Plan.

The Essential Plan is provided through NYSOH to individuals who meet the nonfinancial requirements and have a household modified adjusted gross income that is between 138% and 200% of the FPL for the applicable family size. On the date of your application, the relevant FPL was \$11,880.00 for a one-person household. Since an annual household income of \$33,475.00 is 281.78% of the 2016 FPL, NYSOH properly found you to be ineligible for the Essential Plan.

The fourth issue is whether NYSOH properly determined that you were ineligible for Medicaid.

Medicaid can be provided through NYSOH to adults between the ages of 19 and 65 who meet the non-financial requirements and have a household modified adjusted gross income that is at or below 138% of the FPL for the applicable family size. On the date of your application, the relevant FPL was \$12,060.00 for a one-person household. Since \$33,475.00 is 277.57% of the 2017 FPL, NYSOH properly found you to be ineligible for Medicaid on an expected annual income basis, using the information provided in your application.

However, financial eligibility for Medicaid for applicants who are not currently receiving Medicaid benefits is based on current monthly household income and family size.

You testified that you are usually paid net income of \$405.00 to \$407.00 per week each Friday. However, NYSOH uses the gross income you receive in a month in order to determine your eligibility for Medicaid. You provided three paystubs from the month of March 2017. The first is for pay date March 17, 2017 for a gross pay amount of \$775.00, the second is for pay date March 24, 2017 for a gross pay amount of \$600.00; the third is for March 31, 2017 for a gross pay amount of \$600.00. You testified that your monthly income for April 2017 and May 2017 was the same as your monthly income for March 2017. Therefore, for the months of March, April, and May 2017 your monthly income was at least \$1,975.00.

To be eligible for Medicaid, you would need to meet the non-financial criteria and have an income no greater than 138% of the FPL, which is \$1,387.00 per month. Since the testimony and documentation, you provided shows that you earned at least \$1,975.00 in April 2017 and May 2017 you do not qualify for Medicaid on the basis of monthly income as of the date of your applications.

Since the May 6, 2017 eligibility determination properly stated that, based on the documentation you provided, you were eligible for up to \$201.00 per month in APTC, ineligible for cost-sharing reductions, ineligible for the Essential Plan and ineligible for Medicaid, it is correct and is AFFIRMED.

During the hearing, you testified that your annual expected income is now \$28,000.00. Following the hearing, you submitted additional income

documentation, however, the documentation you submitted is insufficient to confirm your testimony. Therefore, your case will not be returned to NYSOH for any further action at this time.

## Decision

The May 6, 2017 eligibility determination notice is AFFIRMED.

# Effective Date of this Decision: October 5, 2017

# How this Decision Affects Your Eligibility

You remain eligible for up to \$201.00 in APTC.

You are ineligible for cost-sharing reductions.

You are ineligible for the Essential Plan.

You are ineligible for Medicaid.

# If You Disagree with this Decision (Appeal Rights)

This Decision is final unless you submit an appeal request to the Federal Marketplace or bring a lawsuit under New York Civil Practice Law and Rules, Article 78.

You may bring a lawsuit on any Appeals Unit decision in New York State court in accordance with Article 78 of the New York Civil Practice Law and Rules. This must be done within four months of the Decision Date, which appears on the first page of this Decision.

Additionally, Appeals Unit decisions on issues involving eligibility for qualified health plans, advance premium tax credits, and cost-sharing reductions may be appealed to the Federal Marketplace. This must be done within 30 days of the Decision Date, which appears on the first page of this Decision (45 CFR § 155.520(c)).

If you have questions about appealing to the Federal Marketplace, you can contact them in any of the following ways:

• By calling the Customer Service Center at 1-800-318-2596

• By mail at:

Health Insurance Marketplace Attn: Appeals 465 Industrial Blvd. London, KY 40750-0061

• By fax: 1-877-369-0129

If you wish to be represented by an attorney in bringing an outside appeal and do not know how to go about getting one, you may contact legal resources available to you. You may, for example, contact the local County Bar Association, Legal Aid, or Legal Services.

# If You Have Questions about this Decision (Customer Service Resources):

You can contact us in any of the following ways:

- By calling the Customer Service Center at 1-855-355-5777
- By mail at:

NY State of Health Appeals P.O. Box 11729 Albany, NY 12211

• By fax: 1-855-900-5557

## Summary

The May 6, 2017 eligibility determination notice is AFFIRMED.

You remain eligible for up to \$201.00 in APTC.

You are ineligible for cost-sharing reductions.

You are ineligible for the Essential Plan.

You are ineligible for Medicaid.

# Legal Authority

We are sending you this notice in accordance with 45 CFR § 155.545.

A Copy of this Decision Has Been Provided To:



## Getting Help in a Language Other than English

This is an important document. If you need help to understand it, please call 1-855-355-5777. We can give you an interpreter for free in the language you speak.

#### Español (Spanish)

Este es un documento importante. Si necesita ayuda para entenderlo, llame al 1-855-355-5777. Le proporcionaremos un intérprete sin ningún costo.

#### 中文 (Traditional Chinese)

這是重要的文件。如果您需要獲得關於瞭解文件內容方面的協助,請致電 1-855-355-5777。我們可以為您 免費提供您所使用語言的翻譯人員。

#### Kreyòl Ayisyen (Haitian Creole)

Sa a se yon dokiman ki enpòtan. Si ou bezwen èd pou konprann li, tanpri rele nimewo 1-855-355-5777. Nou kapab ba ou yon entèprèt gratis nan lang ou pale a.

#### <u>中文 (Simplified Chinese)</u>

这是一份重要的文件。如果您需要帮助理解此文件,请打电话至 1-855-355-5777。我们可以为您免费提供 相应语种的口译服务。

#### Italiano (Italian)

Questo è un documento importante. Per qualsiasi chiarimento può chiamare il numero 1-855-355-5777. Possiamo metterle a disposizione un interprete nella sua lingua.

#### <u>한국어 (Korean)</u>

중요한 서류입니다. 이해하는 데 도움이 필요하시면 **1-855-355-5777** 번으로 연락해 주십시오. 귀하의 언어에 대한 무료 통역 서비스가 제공됩니다.

#### Русский (Russian)

Это важный документ. Если Вам нужна помощь для понимания этого документа, позвоните по телефону 1-855-355-5777. Мы можем бесплатно предоставить Вам переводчика Вашего языка.

#### (Arabic)العربية

هذه وثيقة مهمة. إذا كنت بحاجة إلى مساعدة لفهم محتواها، يُرجى الاتصال بالرقم 5777-355-355-1. يُمكننا توفير مترجم فوري لك باللغة التي تتحدثها مجانًا.

#### (Bengali)

1-855-355-5777

#### Français (French)

Ceci est un document important. Si vous avez besoin d'aide pour en comprendre le contenu, appelez le 1-855-355-5777. Nous pouvons mettre gratuitement à votre disposition un interprète dans votre langue.

## <u>हिंदी (Hindi)</u>

यह एक महत्वपूर्ण दस्तावेज़ है। अगर आपको इसे समझने में सहायता चाहिए, तो कृपया 1-855-355-5777 पर कॉल करें। हम आपकी भाषा बोलने वाला एक दुभाषिया निःशुल्क उपलब्ध करवा सकते हैं।

#### <u>日本語 (Japanese)</u>

これは重要な書類です。理解するために支援が必要な場合は、1-855-355-5777 にお電話ください。通訳を無料 で提供いたします。

#### <u>नेपाली (Nepali)</u>

यो एउटा महत्त्वपूर्ण कागजात हो। यसलाई बुझ्न तपाईंलाई मद्दत चाहिन्छ भने, कृपया 1-855-355-5777 मा फोन गर्नुहोस्। हामीले तपाईंले बोल्ने भाषामा तपाईंलाई निःशुल्क दोभाषे उपलब्ध गराउन सक्छौं।

#### Polski (Polish)

To jest ważny dokument. W przypadku konieczności skorzystania z pomocy w celu zrozumienia jego treści należy zadzwonić pod numer 1-855-355-5777. Istnieje możliwość uzyskania bezpłatnej usługi tłumacza języka, którym się posługujesz.

#### <u>Twi (Twi)</u>

Krataa yi yɛ tow krataa a ho hia. Sɛ wo hia ɛho nkyerɛkyerɛmu a, yɛ srɛ wo, frɛ 1-855-355-5777. yɛbɛtumi ama wo obi a ɔkyerɛ kasa a woka no ase ama wo kwa a wontua hwee.

#### اردو**(Urdu)**

یہ ایک اہم دستاویز ہے۔ اگر آپ کو اسے سمجھنے کے لیے مدد کی ضرورت ہے تو براہ کرم5777-355-1855 پر کال کریں۔ ہم آپ کو آپ کی مادری زبان میں ایک مفت مترجم فراہم کر سکتے ہیں۔

#### Tiếng Việt (Vietnamese)

Đây là tài liệu quan trọng. Nếu quý vị cần trợ giúp để hiểu tài liệu này, vui lòng gọi 1-855-355-5777. Chúng tôi có thể cung cấp thông dịch viên miễn phí nói ngôn ngữ của quý vị.

#### אידיש **(Yiddish)**

דאס איז א וויכטיגער דאקומענט. אויב איר דארפט הילף עס צו פארשטיין, ביטע רופט 1-855-355-5777. מיר קענען אייך געבן א דאלמעטשער פריי פון אפצאל אין די שפראך וואס איר רעדט.