

STATE OF NEW YORK DEPARTMENT OF HEALTH PO Box 11729 Albany, NY 12211

Notice of Decision

Decision Date: December 14, 2017

NY State of Health Account ID: Appeal Identification Number: AP000000021474



On October 30, 2017, you appeared by telephone at a hearing on your appeal of NY State of Health's June 24, 2017 eligibility determination.

The enclosed Decision, rendered after that hearing, is issued by the Appeals Unit of NY State of Health.

If you have questions about your Decision, you can contact us by:

- Calling the Customer Service Center at 1-855-355-5777
- Sending Mail to:

NY State of Health Appeals PO Box 11729 Albany, NY 12211

Sending a Fax to 1-855-900-5557

When contacting NY State of Health about your appeal and/or the Decision, please refer to the Appeal Identification number and the NY State of Health Account ID at the top of this notice.

Legal Authority

We are sending you this notice in accordance with 45 Code of Federal Regulations (CFR) § 155.545(b).



STATE OF NEW YORK DEPARTMENT OF HEALTH PO Box 11729 Albany, NY 12211

Decision

Decision Date: December 14, 2017

NY State of Health Account ID:

Appeal Identification Number: AP000000021474



Issues

The issues presented for review by the Appeals Unit of NY State of Health are:

Did NY State of Health (NYSOH) properly determine you were eligible to receive up to \$284.00 per month in advance payments of the premium tax credit (APTC), effective August 1, 2017?

Did NYSOH properly determine you were eligible for cost-sharing reductions (CSR)?

Did NYSOH properly determine you were not eligible for the Essential Plan, effective August 1, 2017?

Procedural History

On June 23, 2017, NYSOH received an updated application for financial assistance with health insurance, submitted on your behalf.

On June 24, 2017, NYSOH issued a notice of eligibility determination stating you were eligible to receive up to \$284.00 in APTC and, if you enrolled in a silver-level qualified health plan (QHP), eligible to receive CSR, both effective August 1, 2017. That notice also stated you were not eligible for the Essential Plan, because your household income was over the allowable income limit for that program.

Also on June 24, 2017, NYSOH issued an enrollment notice confirming your enrollment in a qualified health plan with APTC applied, effective August 1, 2017.

On August 15, 2017, you spoke to NYSOH's Account Review Unit and appealed the eligibility determination insofar as you were no longer eligible for the Essential Plan.

On August 24, 2017, NYSOH issued an eligibility determination notice, based on your grant of aid-to-continue, stating you were eligible for the Essential Plan with a \$20.00 monthly premium, for a limited time, until a decision was made on your appeal. You reenrolled in an Essential Plan, effective August 1, 2017.

On October 30, 2017, you had a telephone hearing with a Hearing Officer from NYSOH's Appeals Unit. The record was developed and closed at the end of the hearing.

Findings of Fact

A review of the record supports the following findings of fact:

- 1) You testified that you expect to file your 2017 taxes with a tax filing status of single and you will claim no dependents on that tax return.
- 2) You are seeking insurance for yourself.
- 3) You were previously enrolled in an Essential Plan following an application listing your annual income for 2016 as \$23,154.78, including a \$3,600.00 deduction for child support payments.
- 4) On June 23, 2017, NYSOH received several updated applications submitted on your behalf. The final application submitted that day listed your annual expected income for 2017 as \$27,256.32 consisting of \$1,048.32 you earned biweekly from your employment. You testified the income information in that application was "close," but might be "a few hundred dollars higher" than what you would actually earn for the year.
- 5) Your June 23, 2017 application indicated you would take no deductions on your 2017 tax return. You testified that information was accurate.
- 6) Based on the information in the June 23, 2017 application, NYSOH determined you eligible to receive up to \$284.00 in APTC, effective August 1, 2017. You enrolled in a qualified health plan with Emblem Health, effective August 1, 2017.
- 7) You testified that you subsequently learned that your doctors did not accept the Emblem Health qualified health plan, so you called NYSOH to switch plans, but you were not able to with it being outside the open enrollment period.

- 8) You appealed the eligibility determination insofar as you were no longer eligible to remain in your Essential Plan.
- 9) On August 23, 2017, you were granted aid-to-continue pending the outcome of the decision in your appeal and you were reenrolled into an Essential Plan, effective August 1, 2017.
- 10) Your testified, and your applications indicate, that you live in Suffolk County.

Conflicting evidence, if any, was considered and found to be less credible than the evidence noted above.

Applicable Law and Regulations

Advance Payments of Premium Tax Credit

Advance payments of the premium tax credit (APTC) are generally available to a person who is eligible to enroll in a QHP and (1) expects to have a household income between 138% and 400% of the applicable federal poverty level (FPL), (2) expects to file a tax return and claim a personal exemption deduction for a person who meets the eligibility requirements to enroll in a QHP, and (3) is not otherwise eligible for minimum essential coverage except through the individual market (see 45 CFR § 155.305(f), 42 CFR § 435.119(b), 42 CFR § 435.911(b)(1), 42 CFR § 435.603(d)(4)).

The maximum amount of APTC that can be authorized equals:

1) the cost of the health insurance premium for the taxpayer's coverage family in the second lowest cost silver plan offered through NYSOH in the county where the taxpayer resides

minus

2) the taxpayer's expected contribution amount

(see 26 USC § 36B, 26 CFR § 1.36B-3).

The taxpayer's expected contribution amount is the amount that the taxpayer is expected to spend on health insurance premiums. The expected contribution for 2017 is set by federal law at 2.04% to 9.69% of household income (26 USC § 36B(b)(3)(A), IRS Revenue Procedure (RP) 2016-24).

In an analysis of APTC eligibility, the determination is based on the applicable FPL for the first day of the open enrollment period of the benefit year for which

coverage is requested (45 CFR §§ 155.300(a), 155.305(f)(1)(i)). On the date of your application, that was the 2016 FPL, which is \$11,880.00 for a one-person household (81 Federal Register 4036).

For annual household income in the range of at least 200% but less than 250% of the 2016 FPL, the expected contribution is between 6.43% and 8.21% of the household income (26 CFR § 1.36B-3, IRS RP 2016-24).

People who use the APTC to help pay health insurance premiums must file a federal tax return and reconcile their expected income (stated on NYSOH application) with their actual income (stated on federal income tax return). Those who take less tax credit in advance than they can claim on the tax return may get the rest of it as an income tax refund or have their tax bill reduced. Those who take more tax credit in advance than they can claim on their tax return will owe the difference as additional income taxes (26 CFR § 1.36B-4).

Cost-Sharing Reductions

Cost-sharing reductions (CSR) are available to a person who (1) is eligible to enroll in a QHP through NYSOH, (2) meets the requirements to receive APTC, (3) is expected to have an annual household income that does not exceed 250% of the FPL for the first day of the open enrollment period of the benefit year for which coverage is requested, and (4) is enrolled in a silver-level QHP (45 CFR § 155.300(a), 45 CFR § 155.305(g)(1)).

Essential Plan

NYSOH must generally determine an applicant eligible for the Essential Plan, a basic health plan, if the person is (1) a resident of New York State, (2) expects to have a household income between 138% and 200% of the applicable federal poverty level (FPL) or, in the case of an individual who is a lawfully present noncitizen who is ineligible for Medicaid or Child Health Plus as a result of their immigration status, has a household income that is between 0% and 200% of the FPL, (3) is not otherwise eligible for minimum essential coverage except through the individual market, (4) is 64 years old or younger, (5) is a citizen or a lawfully present non-citizen, and (6) is not incarcerated (see 42 CFR § 600.305, 42 CFR § 435.603(d)(4), 45 CFR § 155.305(e), NY Social Services Law § 369-gg(3), 42 USC § 18051).

In an analysis of Essential Plan eligibility, the determination is based on the FPL in effect on the first day of the benefit year for which coverage is requested (45 CFR § 155.300(a)). On the date of your application, that was the 2016 FPL, which is \$11,880.00 for a one-person household (81 Federal Register 4036).

The Essential Plan is considered minimum essential coverage therefore, a person who is eligible for the Essential Plan is not eligible for any premium tax

credit because they are eligible for minimum essential coverage through the individual market (see 26 CFR § 1.36B-2(c)(1), 26 USC § 5000A(f)(1)(C)).

Modified Adjusted Gross Income

NYSOH bases its eligibility determinations on modified adjusted gross income as defined in the federal tax code (45 CFR § 155.300(a)). The term "modified adjusted gross income" means adjusted gross income increased by (1) any income that was excluded under 26 USC § 911 for United States citizens or residents living abroad, (2) tax-exempt interest received or accrued, and (3) Social Security benefits that were excluded from gross income under 26 USC § 86 (see 26 USC § 36B(d)(2)(B), 26 CFR § 1.36B-1(e)(2)).

"Adjusted gross income" means, in the case of an individual taxpayer, gross federal taxable income minus certain specific deductions, such as expenses reimbursed by an employer, losses from sale or exchange of property, losses from premature withdrawal of finds from time savings accounts, deductions attributable to royalties, and certain retirement savings (26 USC § 62(a)). Living expenses, such as rent and utilities, are not an allowable deduction in computing adjusted gross income (*id.*).

Child Support

Generally, payments made for the support of children are not included in the gross income of the parent receiving the payment. Conversely, payments made for the support of children are not an allowable deduction in computing adjusted gross income (26 USC § 71(c)(1)).

Legal Analysis

The first issue is whether NYSOH properly determined you were eligible to receive up to \$284.00 per month in APTC.

The application that was submitted on June 23, 2017 listed an annual household income of \$27,256.32 and the eligibility determination relied upon that information.

Although the June 23, 2017 application indicated you would not be taking any deductions on your 2017 tax return, and you testified that was accurate, your previous June 27, 2016 application included a \$3,600.00 deduction for child support payments. It is noted that pursuant to the above cited regulations, child support payments are not an allowable deduction in computing adjusted gross income. Thus, the amount of those payments should not have been deducted from the calculation of your adjusted gross income in determining your eligibility for financial assistance with health insurance in 2016.

The record establishes that you are in a one-person household, because you expect to file your 2017 income taxes as single and you will claim no dependents on that tax return.

You reside in Suffolk County, where the second lowest cost silver plan available for an individual through NYSOH costs \$453.45 per month.

An annual income of \$27,256.32 is 229.43% of the 2016 FPL for a one-person household. At 229.43% of the FPL, the expected contribution to the cost of the health insurance premium is 7.48% of income, or \$169.90 per month.

The maximum amount of APTC that can be approved equals the cost of the second lowest cost silver plan available through NYSOH for an individual in your county (\$453.45 per month) minus your expected contribution (\$169.90 per month), which equals \$283.55 per month. Therefore, rounding to the nearest dollar, NYSOH correctly determined you to be eligible for up to \$284.00 per month in APTC.

The second issue is whether you were properly found eligible for CSR. CSR are available to a person who has a household income no greater than 250% of the applicable FPL. Since a household income of \$27,256.32 is 229.43% of the applicable FPL, NYSOH correctly found you to be eligible for CSR.

The third issue under review is whether NYSOH properly determined you were ineligible for the Essential Plan, effective August 1, 2017.

The Essential Plan is provided through NYSOH to individuals who meet the non-financial requirements and have a household modified adjusted gross income that is between 138% and 200% of the FPL for the applicable family size. On the date of your application, the relevant FPL was \$11,880.00 for a one-person household. Since an annual household income of \$27,256.32 is 229.43% of the 2016 FPL, NYSOH properly found you ineligible for the Essential Plan.

Because the June 24, 2017 eligibility determination properly stated that, based on the information you provided, you were eligible for up to \$284.00 per month in APTC, eligible for CSR, and ineligible for the Essential Plan, it is correct and is AFFIRMED.

Your case is RETURNED to NYSOH to assist you in enrolling in a qualified health plan of your choosing.

Decision

The June 24, 2017 eligibility determination notice is AFFIRMED.

Your case is RETURNED to NYSOH to assist you in enrolling in a qualified health plan of your choosing.

Effective Date of this Decision: December 14, 2017

How this Decision Affects Your Eligibility

You remain eligible for up to \$284.00 in APTC.

You are eligible for cost-sharing reductions.

You are ineligible for the Essential Plan.

You may choose a new qualified health plan to enroll in.

If You Disagree with this Decision (Appeal Rights)

If applicable, if you think a portion of your appeal should not be dismissed, you can ask us to vacate, or cancel, this dismissal. You must ask us in writing within 30 days after the date on this notice, showing good cause as to why the dismissal should be vacated. NYSOH's Appeals Unit will review your request. If your request is approved, another hearing will be scheduled for you. If your request is denied, NYSOH will tell you in writing. If you do not respond to the dismissed portion of your appeal within 30 days, your appeal will remain dismissed, and NYSOH will take no further action on your appeal.

Insofar as your appeal was decided, the Decision is final unless you submit an appeal request to the Federal Marketplace or bring a lawsuit under New York Civil Practice Law and Rules, Article 78.

You may bring a lawsuit on any Appeals Unit decision in New York State court in accordance with Article 78 of the New York Civil Practice Law and Rules. This must be done within four months of the Decision Date, which appears on the first page of this Decision.

Additionally, Appeals Unit decisions on issues involving eligibility for qualified health plans, advance premium tax credits, and cost-sharing reductions may be appealed to the Federal Marketplace. This must be done within 30 days of the Decision Date, which appears on the first page of this Decision (45 CFR § 155.520(c)).

If you have questions about appealing to the Federal Marketplace, you can contact them in any of the following ways:

- By calling the Customer Service Center at 1-800-318-2596
- By mail at:

Health Insurance Marketplace Attn: Appeals 465 Industrial Blvd. London, KY 40750-0061

• By fax: 1-877-369-0129

If you wish to be represented by an attorney in bringing an outside appeal and do not know how to go about getting one, you may contact legal resources available to you. You may, for example, contact the local County Bar Association, Legal Aid, or Legal Services.

If You Have Questions about this Decision (Customer Service Resources):

You can contact us in any of the following ways:

- By calling the Customer Service Center at 1-855-355-5777
- By mail at:

NY State of Health Appeals PO Box 11729 Albany, NY 12211

• By fax: 1-855-900-5557

Summary

The June 24, 2017 eligibility determination notice is AFFIRMED.

Your case is RETURNED to NYSOH to assist you in enrolling in a qualified health plan of your choosing.

You remain eligible for up to \$284.00 in APTC.

You are eligible for cost-sharing reductions.

You are ineligible for the Essential Plan.

You may choose a new qualified health plan to enroll in.

Legal Authority We are sending you this notice in accordance with 45 CFR § 155.545.

A Copy of this Decision Has Been Provided To:



Getting Help in a Language Other than English

This is an important document. If you need help to understand it, please call 1-855-355-5777. We can give you an interpreter for free in the language you speak.

Español (Spanish)

Este es un documento importante. Si necesita ayuda para entenderlo, llame al 1-855-355-5777. Le proporcionaremos un intérprete sin ningún costo.

中文 (Traditional Chinese)

這是重要的文件。 如果您需要獲得關於瞭解文件內容方面的協助,請致電 1-855-355-5777。我們可以為您免費提供您所使用語言的翻譯人員。

Kreyòl Ayisyen (Haitian Creole)

Sa a se yon dokiman ki enpòtan. Si ou bezwen èd pou konprann li, tanpri rele nimewo 1-855-355-5777. Nou kapab ba ou yon entèprèt gratis nan lang ou pale a.

中文 (Simplified Chinese)

这是一份重要的文件。如果您需要帮助理解此文件,请打电话至 **1-855-355-5777**。我们可以为您免费提供相应语种的口译服务。

Italiano (Italian)

Questo è un documento importante. Per qualsiasi chiarimento può chiamare il numero 1-855-355-5777. Possiamo metterle a disposizione un interprete nella sua lingua.

<u>한국어 (Korean)</u>

중요한 서류입니다. 이해하는 데 도움이 필요하시면 1-855-355-5777 번으로 연락해 주십시오. 귀하의 언어에 대한 무료 통역 서비스가 제공됩니다.

Русский (Russian)

Это важный документ. Если Вам нужна помощь для понимания этого документа, позвоните по телефону 1-855-355-5777. Мы можем бесплатно предоставить Вам переводчика Вашего языка.

(Arabic)العربية

هذه وثيقة مهمة. إذا كنت بحاجة إلى مساعدة لفهم محتواها، يُرجى الاتصال بالرقم 5777-355-855-1. يُمكننا توفير مترجم فوري لك باللغة التي تتحدثها مجانًا.

বাংলা (Bengali)

এটি এক গুরুত্বপূর্ণ নথি। এটি বুঝতে আপনার যদি সাহায্যের প্রয়োজন হয় তাহলে, অনুগ্রহ করে 1-855-355-5777 নম্বরে কল করুন। আপনি যে ভাষায় কথা বলেন বিনামূল্যে আমরা আপনাকে একজন দোভাষী দিতে পারি।

Français (French)

Ceci est un document important. Si vous avez besoin d'aide pour en comprendre le contenu, appelez le 1-855-355-5777. Nous pouvons mettre gratuitement à votre disposition un interprète dans votre langue.

हिंदी (Hindi)

यह एक महत्वपूर्ण दस्तावेज़ है। अगर आपको इसे समझने में सहायता चाहिए, तो कृपया 1-855-355-5777 पर कॉल करें। हम आपकी भाषा बोलने वाला एक दुभाषिया निःशुल्क उपलब्ध करवा सकते हैं।

日本語 (Japanese)

これは重要な書類です。理解するために支援が必要な場合は、1-855-355-5777 にお電話ください。通訳を無料で提供いたします。

नेपाली (Nepali)

यो एउटा महत्त्वपूर्ण कागजात हो। यसलाई बुझ्न तपाईंलाई मद्दत चाहिन्छ भने, कृपया 1-855-355-5777 मा फोन गर्नुहोस्। हामीले तपाईंले बोल्ने भाषामा तपाईंलाई नि:शुल्क दोभाषे उपलब्ध गराउन सक्छौं।

Polski (Polish)

To jest ważny dokument. W przypadku konieczności skorzystania z pomocy w celu zrozumienia jego treści należy zadzwonić pod numer 1-855-355-5777. Istnieje możliwość uzyskania bezpłatnej usługi tłumacza języka, którym się posługujesz.

Twi (Twi)

Krataa yi yε tow krataa a ho hia. Sε wo hia εho nkyerεkyerεmu a, yε srε wo, frε 1-855-355-5777. yεbεtumi ama wo obi a ɔkyerε kasa a woka no ase ama wo kwa a wontua hwee.

اردو(Urdu)

یہ ایک اہم دستاویز ہے۔ اگر آپ کو اسے سمجھنے کے لیے مدد کی ضرورت ہے تو براہ کرم5777-355-855-1 پر کال کریں۔ ہم آپ کو آپ کی مادری زبان میں ایک مفت مترجم فراہم کر سکتے ہیں۔

Tiếng Việt (Vietnamese)

Đây là tài liệu quan trọng. Nếu quý vị cần trợ giúp để hiểu tài liệu này, vui lòng gọi 1-855-355-5777. Chúng tôi có thể cung cấp thông dịch viên miễn phí nói ngôn ngữ của quý vi.

אידיש (Yiddish)

דאס איז א וויכטיגער דאקומענט. אויב איר דארפט הילף עס צו פארשטיין, ביטע רופט 1-855-355-5777. מיר קענען אייך געבן א דאלמעטשער פריי פון אפצאל אין די שפראך וואס איר רעדט.